



The Federal Redistribution 2009  
**QUEENSLAND**



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**Objection Number 549**

**Kate Townsend**

**38 pages**

21 August 2009

Redistribution Committee  
7th Floor, 488 Queen Street  
Brisbane, QLD 4000

Dear Redistribution Committee

Thank you for the opportunity to make a submission in response to your report on the Proposed Redistribution of Queensland.

Overall, the Proposal that has been put forward by the Committee is commendable for many reasons. The following attributes are particularly praiseworthy and should be preserved in the Committee's final decision:

- leaving the boundaries of Bonner, Griffith and Groom unaltered;
- retaining Cape York within the same division as Cairns;
- the realignment of the boundaries of Fisher and Fairfax on the Sunshine Coast;
- the removal of Kilcoy from Fisher and the removal of Esk from Dickson, combined with these two regions being reunited into one division; and
- continuing the trend whereby the boundaries of Gold Coast divisions such as Moncrieff and Fadden move closer to aligning with the Pacific Motorway.

The changes proposed for the Brisbane northside are also generally quite commendable. The proposals to substantially remove the "tail" from the division of Petrie and to create a division of Brisbane that is centred more appropriately on inner suburbs are particularly praiseworthy. It is strongly submitted that the Committee should not reverse the general direction of these changes when it finalises its decision.

However, while the Committee's proposals for north Brisbane are broadly good, the purpose of this submission is to suggest some minor, complementary adjustments to the proposed boundaries of the north Brisbane divisions, to ensure that the Committee's final decision better meets the requirements of the relevant legislation.

Adopting the suggestion in this submission will achieve the following for the north Brisbane divisions:

1. the statistical quota requirements will continue to be met;
2. the resulting divisions will be closer on average to the required quota at the projection date (meaning that the principle of "one vote, one value" will be better upheld for Queensland) – see Annexure 1 for more details;

3. almost 11,000 electors will be saved from being transferred between divisions (that's more than 1,800 electors saved on average in each of these divisions, which is a significant percentage of the total number of electors who reside in each division);
4. the extent of "double-transfers" – where electors are passed in two opposing directions between two adjacent divisions (with no real gains in terms of meeting the statistical quotas) – will be greatly reduced (by about 36%);
5. each of the resulting divisions will have simpler and more recognisable boundaries (which will decrease elector confusion or disenfranchisement by making it easier for new or transferred electors to identify their new division, their incumbent MP and their candidates at the next election);
6. the resulting divisions will be better able to accommodate future population growth without the Committee needing to undo its changes, and without needing to make further major changes to the community interests represented in each of these divisions;
7. the community interests represented in each of the divisions will be improved, having regard to factors such as the means of communication and transport within those divisions and the homogeneity of the communities;
8. far fewer suburbs in north Brisbane will be divided between divisions;
9. the geographical and physical features of the divisions will be better distinguished and better maintained; and
10. the division boundaries will align on more occasions with the State and council ward boundaries that presently exist on the Brisbane northside.

This suggestion is offered to the Committee as a real, viable alternative to the overtly partisan proposals lodged thus far by the major political parties.

In particular, this suggestion is tailored to overcome a difficulty previously faced by the Committee, whereby the capacity of the Committee to implement objections made by lay members of the public due has been limited by the need to fit such objections into a workable, State-wide solution. That is why, despite being able to suggest a number of possible improvements around Queensland, this submission has been deliberately restricted to one small corner of the State.

The suggestion below proposes some minor adjustments that work within the current State-wide solution and will not cause any flow on effects (statistical or otherwise) for other divisions in the remainder of the State.

Thank you for the opportunity to submit these comments.

Yours sincerely



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## ***Overview of suggestion***

This suggestion is for some minor, complementary adjustments to be made in order to finesse the Committee's proposal, which will ensure that the Committee's final decision better meets the requirements of section 66(3) of the Electoral Act.

This suggestion is limited to the north Brisbane divisions of Longman, Petrie, Dickson, Lilley, Brisbane and Ryan. This suggestion meets the statistical requirements and causes no flow-on effects to other divisions, meaning that it can be adopted within the State-wide solution currently proposed by the Committee.

The Committee's current proposal in this small part of the State is generally commendable, given that its approach has been to substantially remove the "tail" from the division of Petrie, move Ryan north of the river and centre the division of Brisbane more appropriately on inner suburbs.

However, the Committee could finesse its proposal somewhat, because currently it involves a large number of "double-transfers" (where electors are passed in two opposing directions between two adjacent divisions). Double transfers do not provide real gains in terms of meeting the statistical quota limits. They might be justified where there are strong, identifiable gains in terms of the community interests created within various divisions. Unfortunately, some of the double transfers proposed, such as having Longman swap Kallangur for Dayboro or having Lilley swap Shorncliffe for McDowall, appear to result in an unnecessary degradation of community links within divisions.

Therefore, finessing the current proposal as suggested will result in significantly fewer electors overall needing to be transferred between divisions.

Finessing the current proposal as suggested will also mean fewer suburbs will be split by the boundaries between divisions. The use of whole suburbs or localities is one of the best ways of ensuring that the existing communities of interests are represented in the divisions. As mentioned by the Committee in its report (see paragraph 59), it believes that localities should only be split between divisions in order to meet the statistical quota limits or better define a division. This suggestion will ensure that more large suburbs like Kallangur, Stafford, Enoggera and Bardon will remain wholly intact within a single division.

Furthermore, having regard to the location of future population growth on the Brisbane northside, it can be seen that some of the proposed double transfers may simply have to be "undone" by the Committee during the next redistribution process. For example, the historically low population growth in Lilley means that the strip from Shorncliffe to Brighton would simply have to be returned to Lilley very shortly. Similarly, the high population growth west of Strathpine will mean that if Kallangur is now placed in Dickson, it will simply have to be taken out again sometime very soon.

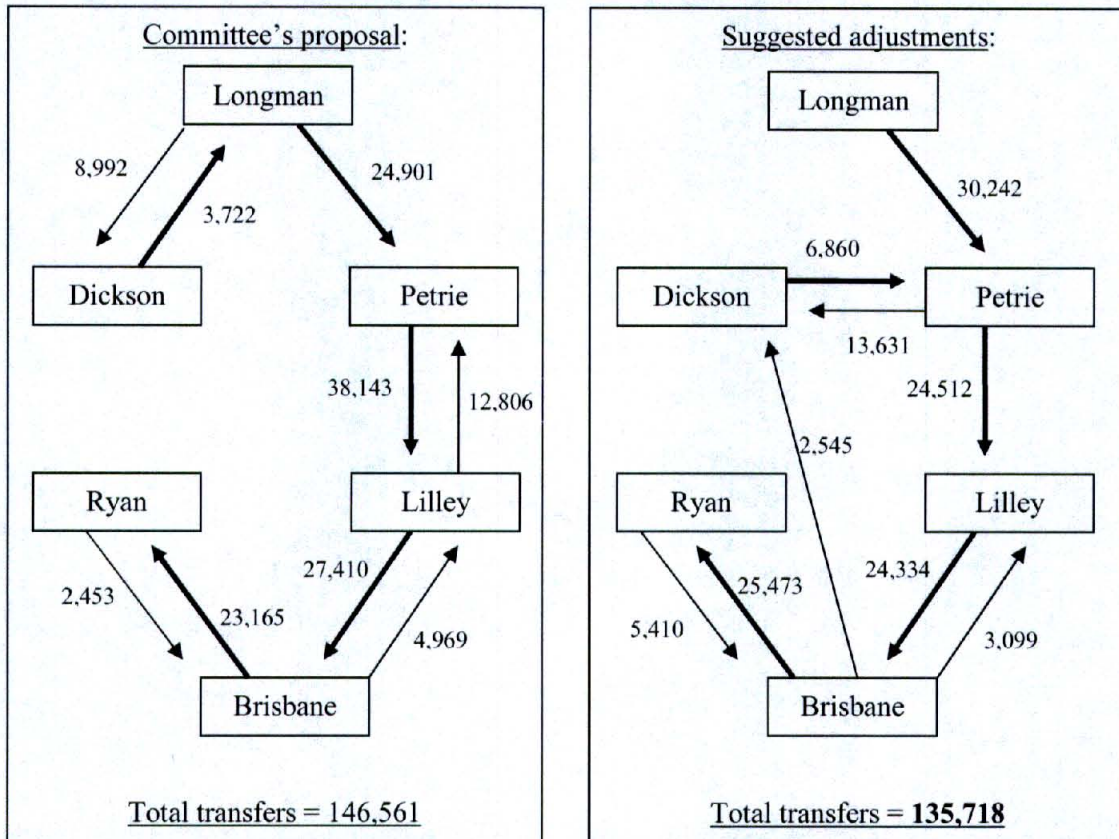
A map of the suggested Brisbane northside boundaries is at **Figure 1** below. The Committee will note that the resulting divisions will be very similar to those it has proposed. In particular, the general geographic areas and shapes represented by each of the northside divisions will remain very similar to those proposed by the Committee. The population centres of each of the divisions will also remain as the Committee has proposed. These outcomes reflect how this submission merely seeks to point out the improvements that the Committee could make at the margins to finesse its proposal and better meet the requirements of section 66(3) of the Electoral Act.

Figure 1 – suggested boundaries for Brisbane northside divisions – overview



Figure 2 shows, in a flow diagram, how this suggestion compares to the Committee's proposal for the Brisbane nothside:

**Figure 2 – summary of electors transferred (Brisbane northside)**



Note how the Committee's proposal results in a big, circular flow of surplus electors, from Dickson to Longman to Petrie to Lilley to Brisbane to Ryan (see the **bolded** arrows in Figure 2). It has significant double transfers in four places (between Longman and Dickson, Petrie and Lilley, Lilley and Brisbane, and Brisbane and Ryan).

If the Committee chooses to make the adjustments suggested in this submission, the following benefits will be achieved;

- (a) the big circular flow of electors from Ryan to Dickson will be short-circuited, by a direct transfer of electors between Petrie and Dickson. This saves a large number of electors from having to be transferred;
- (b) there will far fewer double transfers overall. The double transfers proposed for between Longman and Dickson, and Petrie and Lilley, will be replaced by a single set of transfers between Dickson and Petrie. Furthermore, the double transfers occurring elsewhere will be reduced substantially in size. The total number of double transfers will be reduced by around 36%, saving many electors from having to be transferred;
- (c) the only area where double transfers will be increased (slightly) is between Ryan and Brisbane, on community interest grounds – so that the suburbs of Enoggera, Gaythorne, Ashgrove, Bardon, Paddington and Auchenflower can be kept whole within a single division;
- (d) in total, almost 11,000 electors will be saved from being transferred between divisions.

Regarding the community interests in each division, the benefits of the suggested improvements are discussed below, in the context of each individual division.

## **Longman**

### **Satisfactory changes:**

The changes proposed for the northern edge of Longman are good and should be retained by the Committee when it makes its final decision. Specifically, it makes sense to have the boundaries of Longman align with the northern and western edges of Moreton Bay Regional Council, because these are rural areas where LGA boundaries are more significant in defining community interests.

It also makes sense to include all of Bribie Island within one division, on the grounds that the Pumicestone Passage and Bribie Island are one of the more significant (and longstanding) geographic features of Longman.

Moreover, the decision to include Bribie Island, Caboolture, Elimbah, Woodford, Burpengary, Narangba and Beachmere in the division of Longman makes good sense in terms of the community interests represented by the division. This provides a solid and reasonably homogenous population base for Longman, based on what was until recently known as the Caboolture Shire. It also provides a good starting point for considering the final changes being proposed to the southern boundary of the division.

### **Unsatisfactory changes:**

From that good starting point, the Committee has proposed a double transfer of electors, between Longman and Dickson which is of questionable benefit in terms of meeting the statistical requirements and is especially questionable in terms of the community interest requirements.

Specifically, the double transfer means that a large number of electors are unnecessarily removed from their existing divisions, without making any real gains in terms of meeting the statistical quota requirements.

Worse, the double transfer puts Dayboro into Longman, at the expense of areas like Deception Bay, which has much stronger links to the Caboolture population base. Dayboro has very strong and longstanding community links with the old Pine Rivers Shire and especially with Samford and other rural areas of the Pine Rivers region. Therefore, it should not be transferred from Dickson. Deception Bay, on the other hand, does have longstanding community links with Caboolture, given that it has always been a part of the same LGA.

On four previous occasions the Committee has retained all or part of Deception Bay in the same division as Caboolture, recognising the strong community links Deception Bay has with Caboolture. On each of those four occasions, the Committee could have chosen to put Dayboro or Kurwongbah in Longman, at the expense of Deception Bay, but elected not to do so. The Committee should remain consistent with its previous decisions in this respect, especially when there are no statistical or other limitations preventing it from doing so.

### **Suggestion:**

Using the Caboolture/Bribie Island/Burpengary/Beachmere population base as a starting point for defining the community interests of Longman, it is clear that the Committee should elect to extend Longman into Deception Bay before it considers the area around Dayboro.

Deception Bay is already located in Longman, and has been at least partly within Longman since that division was created in the 1995 redistribution. As noted, the Committee has already accepted in each redistribution since then, that Deception Bay shares sufficiently strong community links with Caboolture to be included in the same division, specifically in preference to including Dayboro or Kurwongbah. The Committee should remain consistent with its previous, sensible and longstanding approach.

The fact that Pine Rivers Shire LGA and Caboolture Shire LGA were amalgamated last year into Moreton Bay Regional Council is insufficient to overcome the lack of community links between Dayboro and Caboolture. Dayboro has always been part of what was known as Pine Rivers Shire, and it has strong and longstanding links with the rest of Pine Rivers. In particular, it has strong community links with Samford, Closeburn, and all of the other rural localities of Pine Rivers that are linked by Mount Samson Road.

Deception Bay, on the other hand, was always a part of the old Caboolture Shire Council area and continues to share stronger links with the Caboolture and Morayfield centres.

Dayboro residents tend to shop at the Strathpine commercial strip, including the Westfield Shopping Centre, because their major means of transport is via Dayboro Road and Clear Mountain Road. They do not tend to travel to the Caboolture commercial district, or the Morayfield Shopping Centre, because that would entail travelling via Mount Mee Road, which is a slow and winding tourist drive that detours north through D'Aguiar.

It is strongly suggested that there should be no double transfer of electors between Longman and Dickson. Instead, there should be a single flow of surplus electors from Longman directly into Petrie. This would include Dakabin, Kallangur, Mango Hills, North Lakes and most of Deception Bay.

The northernmost part of Deception Bay (north of Boundary Road, Lipscombe Road, Park Road and Bayview Terrace) should be retained in Longman. While splitting Deception Bay is not ideal, it is better than splitting three other suburbs (Burpengary, Narangba and Kallangur) as would occur in the Committee's proposal. Furthermore, splitting Deception Bay between Longman and Petrie is consistent with the outcomes of most redistributions conducted over the past fourteen years.

Suggestion for Longman:

1. Retain all proposed transfers between Longman and Fisher.
2. Retain the proposed transfer of Griffin-Mango Hill SLA from Longman into Petrie.
3. Reject all proposed transfers between Longman and Dickson.
4. Transfer only part of Deception Bay from Longman into Petrie (specifically the CCDs 3122301 to 3122315, except for 3122303).
5. Transfer Dakabin-Kallangur-M. Downs SLA and the 7 voters in Petrie SLA that are presently in Longman into Petrie



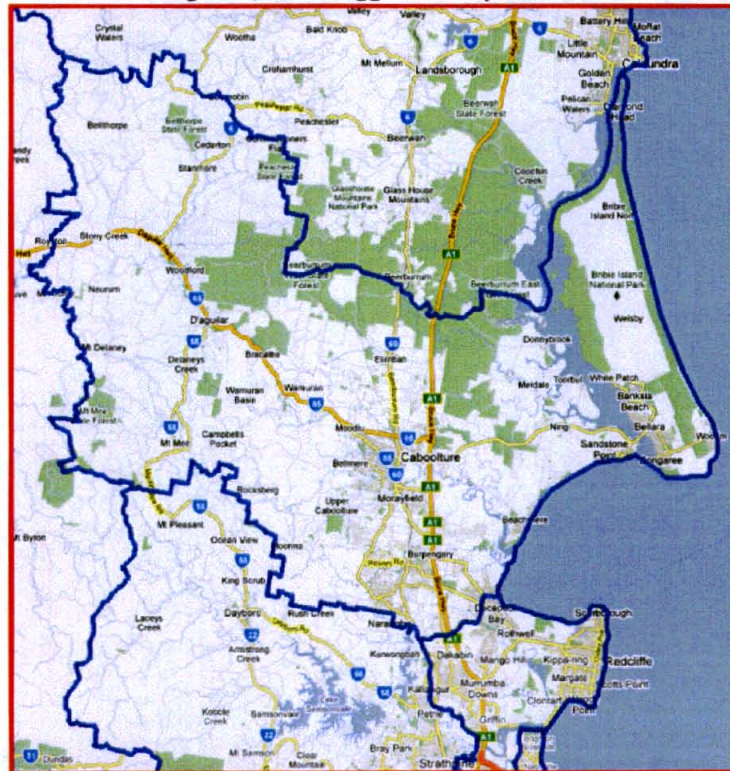
**Outcomes:**

As can be seen below, the adjustments proposed for Longman do not substantially alter the division compared to the Committee's proposal.

**Longman, per Committee's proposal**



**Longman, with suggested adjustments**



The following benefits will be achieved:

1. Longman will remain within the required statistical quota limits: 84,810 electors as at 19 February 2009 and 95,928 electors as at 9 July 2012.
2. 3,651 electors will be saved from having to be unnecessarily transferred between divisions. Under this suggestion, 30,242 electors will be transferred out of Longman, compared to the 33,893 being transferred out of Longman in the Committee's proposal.
3. The double transfer of electors between Longman and Dickson that the Committee proposes to make will be avoided entirely. Rather than transferring 8,992 electors in one direction and transferring 3,722 electors in the opposite direction, there would be a simpler, one way transfer of electors from Longman into Petrie.
4. Longman will have boundaries that are more easily identifiable. Along the southern edge, the boundary will follow locality boundaries the entire length from west to east, apart from in Deception Bay, where Lipscombe Rd, Park Rd and Bayview Tce will form the boundary. Furthermore, the boundary will remain the longstanding and well-recognised boundary that has existed in this area for years.
5. The southern boundary of Longman will be a straighter, smoother line, particularly through the urban strip that lies closest to the coast.
6. The boundaries of Longman will split fewer suburbs. The boundaries proposed by the Committee would run through the middle of the suburbs of Kallangur, Narangba and Burpengary. They would split Dayboro township from many the small rural localities that surround it and rely on it. Under this suggestion, there will only be one suburb split – Deception Bay – and in a way that is actually consistent with the Committee's longstanding treatment of Deception Bay.
7. The division of Longman will be better able to accommodate future population growth. Under either set of boundaries, the population of Longman is projected to grow at a far greater rate than the average Queensland division. Note that Longman's population base is substantively contained in the coastal strip from Caboolture to Narangba, so it is likely that the division will converge onto this area over time. Given that the adjoining division of Petrie also contains a fast growing population, excess electors along the northern edge of Petrie are likely to be transferred into Longman over time. These conclusions suggest that if Dayboro and Kurwongbah are placed into Longman, as is proposed, they will simply have to be removed again in the next redistribution. The better course would be to adopt this suggestion, and future redistributions can complete the transfer of the rest of Deception Bay into Longman over time.
8. The community interests represented in Longman will be improved. It was discussed above how Deception Bay shares far stronger community links to Caboolture than the Dayboro and Kurwongbah areas. In brief, the residents of Dayboro and Kurwongbah view their wider community as being the old Pine Rivers Shire, most notably the Strathpine shopping area and the similar rural localities along Mount Samson Road to Samford. The community links between Dayboro and Caboolture are decidedly weak.
9. In terms of means of transport and communications, the residents of Dayboro and Kurwongbah primarily use Dayboro Rd and Clear Mountain Rd as their links to their wider

community. They most certainly do not view Mount Mee Rd as a major link, since it is a slow and winding tourist drive that detours all the way through D'Aguilar. The residents of Dayboro who need to commute to the city travel along Dayboro Rd because it leads them to the nearest train station or along Clear Mountain Rd to the fastest arterial roads to the city.

10. This suggestion will also avoid splitting Dayboro township from many of its surrounding localities, such as Laceys Creek, Samsonvale Armstrong Creek. The residents in these localities, whilst small in numbers, are linked to Dayboro through their reliance on the services provided there. It makes little sense to introduce a boundary line between Dayboro and these related localities.
11. The geographical and physical features of Longman will be better distinguished and better maintained. Longman will better retain its physical focus on Deception Bay (the actual bay, not the suburb), Bribie Island and the areas on either side of the Bruce Hwy from Caboolture to Narangba. Longman will regain the rural areas strongly attached to Caboolture via the D'Aguilar Highway, which have also traditionally been a geographic feature of the division. Crucially, Longman will *not* absorb a hinterland area traditionally attached to Pine Rivers that does not fit with these geographic features of the division.
12. The boundaries of Longman will be more consistent with the boundaries of State divisions and Council wards in the area. Note how the State division of Pine Rivers seeks to keep Dayboro together with the Strathpine population centre and shopping strip. This recognises the strong community links that exist between the two. Also note the boundaries of the local Council wards, which are possibly one of the best indicators of where the local communities of interests lie. Note how Division 11 of Moreton Regional Council recognises the strong community links between Dayboro and Samford. Also note how the boundary between Division 2 and Division 4 is much closer to the boundaries suggested here.
13. Annexure 1 of this submission contains more detail on best meeting the principle of "one vote one value" and why this suggestion will better cope with future population growth.

## **Petrie**

### **Satisfactory changes:**

The proposal to substantially remove the "tail" from the division of Petrie is excellent and should certainly be retained by the Committee when it makes its final decision.

In particular, the decision to place a new boundary that mostly coincides with the locality boundaries of Bracken Ridge and Bald Hills is a sensible suggestion that goes a long way to defining a better division of Petrie that is more appropriately based on the Redcliffe peninsula and nearby suburbs.

The decision to include Mango Hill and North Lakes in Petrie, together with the similar new housing estates along the Bruce Hwy in Griffin, is also a commendable proposal.

It makes a lot of sense to turn Petrie into a division that is focused on the Redcliffe Peninsula and the nearest adjoining suburbs. It is certainly much better than having the previous, narrow string of suburbs that stretched all the way to Stafford.

### **Unsatisfactory changes:**

The double transfer of electors that the Committee proposes between Petrie and Lilley makes little sense in terms of meeting the statistical requirements. Specifically, the double transfer means that a large number of electors would be unnecessarily removed from their existing divisions, without making any real gains in terms of meeting the statistical quota requirements.

The inclusion of Brighton to Shorncliffe appears to yield little benefit in terms of meeting the community interest requirements for Petrie. These bayside communities are part of Brisbane City Council LGA, not Moreton Bay LGA like most of Petrie. This change is being proposed at exactly the same time that the Committee is acting to reduce the size of the "tail" of Petrie that previously extended into Brisbane LGA. Future population growth in the local area will surely mean that the southern edge of Petrie will continue to move north over time. The Committee will simply have to undo this change at a subsequent redistribution, leading to unnecessary disruption for local electors.

It was also discussed above (under Longman) how the Committee can avoid splitting the suburbs of Burpengary and Narangba if it drops Burpengary Creek as its proposed boundary and chooses to use Boundary Road, Lipscombe Road and Bayview Terrace. Splitting one suburb (Deception Bay) would be better than splitting two other suburbs, and would be more consistent with the Committee's previous decisions in the Deception Bay area.

### **Suggestion:**

Using the population base in Redcliffe Peninsula and the Bruce Highway suburbs as a starting point for defining the community interests of Petrie, it is clear that the Committee can create a division of Petrie that contains community interests which are more consistent and homogenous.

Rather than including the Brighton to Shorncliffe area in Petrie, the Committee should include the strip of Bruce Highway suburbs from Dakabin to Murrumba Downs. These suburbs have essentially the same community interests as North Lakes, Mango Hill and Griffin. They are mostly new housing estates in suburbs adjacent to the Bruce Highway. They are all in Moreton Regional LGA and were all in Pine Rivers Shire prior to the amalgamation of council areas in 2008.

Using the Redcliffe and North Lakes population base as a starting point, the choice between including either Brighton/Shorncliffe or Dakabin/Murrumba Downs is clear. The areas south of the Hornibrook Bridge have links with Brisbane as strong as their links with Redcliffe. These areas should be kept together with the other Brisbane LGA bayside suburbs of Boondall and Nudgee. On the other hand, the similarities between the Bruce Highway suburbs are striking and make a compelling case for including them all within a single division.

There are multiple means of transport and communication between the new housing estates on both sides of the Bruce Highway and the rest of Petrie. Apart from the Bruce Highway itself, there are major arterials like Anzac Avenue, Boundary Road and Dohles Rocks Road. There is also a Petrie to Redcliffe railway link that has been proposed and was recently the subject of a planning agreement between the Queensland Government and Moreton Regional Council.

This suggestion will better complement the Committee's good work in substantially removing the "tail" end of the division. It will create better, simpler boundaries for Petrie. It will also be better able to cope with future population growth.

Suggestion for Petrie:

1. Retain the proposed transfer of Griffin-Mango Hill SLA from Longman into Petrie.
2. Reject the proposed transfer of a little piece of Burpengary and a little piece of Narangba (east of the Bruce Hwy) from Longman into Petrie.
3. Transfer only part of Deception Bay from Longman into Petrie (specifically the CCDs 3122301 to 3122315, except for 3122303).
4. Reject all proposed transfers from Lilley into Petrie.
5. Transfer Dakabin-Kallangur-M. Downs SLA and the 7 voters in Petrie SLA that are presently in Longman into Petrie.
6. Transfer the remainder of Dakabin-Kallangur-M. Downs SLA from Dickson into Petrie.
7. Retain the proposed transfer of all areas in the "tail" of Petrie into Lilley, apart from Bridgeman Downs SLA, McDowall SLA and Everton Park SLA, which should be transferred into Dickson instead.

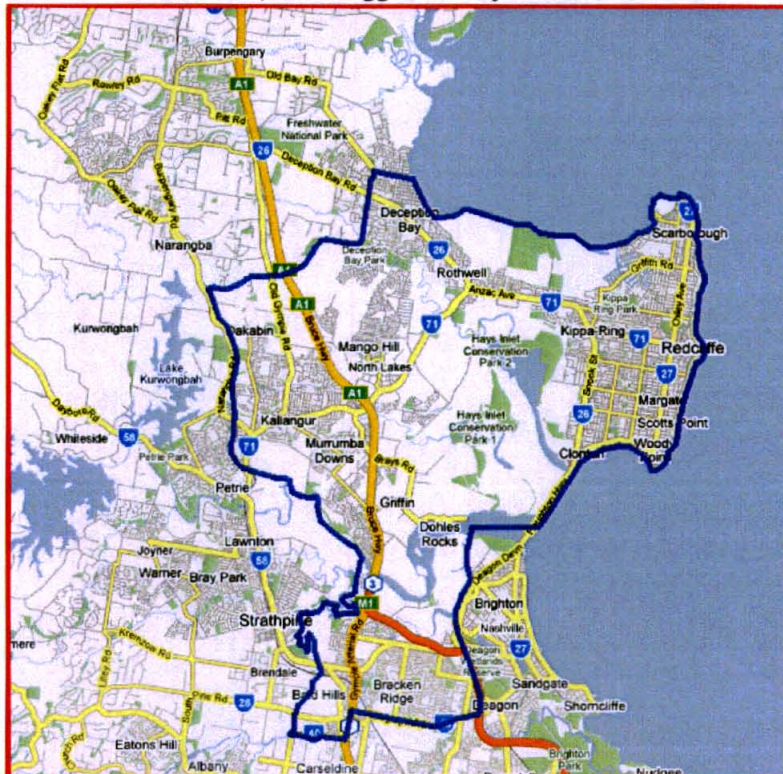
**Outcomes:**

As can be seen below, the adjustments proposed for Petrie do not substantially alter the division compared to the Committee's proposal.

**Petrie, per Committee's proposal**



**Petrie, with suggested adjustments**



The following benefits will be achieved:

1. Petrie will remain within the required statistical quota limits: 82,965 electors as at 19 February 2009 and 95,388 electors as at 9 July 2012.
2. The same number of electors will be transferred out of Petrie. But because those electors will be transferred into both Dickson and Lilley, rather than just Lilley, this allows a great many other electors to be saved from having to be unnecessarily transferred between divisions (see the discussions for Longman, Dickson and Lilley)
3. The double transfer of electors between Petrie and Lilley that the Committee proposes to make will be avoided entirely. Rather than transferring 38,143 electors in one direction and transferring 12,806 electors in the opposite direction, there would be a simpler, one way transfer of electors from Petrie into Lilley. There will be double transfer of electors between Petrie and Dickson (Murrumba Downs in one direction and Bridgeman Downs in the other) but the numbers involved will be much smaller. Overall, there will be 5,946 fewer unnecessary double transfers into Petrie (6,680 from Dickson instead of 12,806 from Lilley).
4. Petrie will have boundaries that are just as easily identifiable. Along the southern edge, the boundary will follow the existing boundary along the Deagon Deviation and Bruce Highway, then use the same boundary around Bald Hills (Telegraph Road and Roghan Road) that is proposed by the Committee. Along the western edge, instead of the Bruce Highway, the major boundary will be the north coast railway line (which is also currently used as a boundary for the federal divisions).
5. The boundaries of Petrie will split fewer suburbs. The boundaries proposed by the Committee would run boundary lines through the middle of the suburbs of Narangba, Burpengary and Bald Hills. Under this suggestion, Narangba and Burpengary will be left whole within a single division. Deception Bay will be split, but only, in a way that is consistent with the Committee's longstanding treatment of that suburb. The Committee's proposal to put a small part of Bald Hills into Lilley is sound and unavoidable given the benefits of using Telegraph Road and the Gympie Arterial as major boundary lines.
6. The general shape of the division of Petrie will be a more compact geography, comprised of more contiguous areas, with a smaller "tail" at the southern end and no limb sticking out of the northern end.
7. The division of Petrie will be better able to accommodate future population growth. Under either set of boundaries, the population of Petrie is projected to grow at a far greater rate than the average Queensland division. Note that Petrie's population base is substantively contained in the Redcliffe Peninsula and the adjacent Bruce Highway suburbs, so it is likely that the division will converge onto this area over time. Given that the adjoining division of Lilley has a slower growing population, excess electors from Petrie are likely to be transferred south over time, in the area of Bald Hills and Bracken Ridge. These conclusions suggest that if Brighton to Shorncliffe was placed into Petrie, as is proposed, the Committee will most likely have to remove the area again in the next redistribution. The better course would be to adopt this suggestion, and future redistributions can complete the transfer of the rest of Brisbane LGA into Lilley over time.
8. The community interests represented in Petrie will be improved. It was discussed above how the Brighton to Shorncliffe area shares stronger community links to the other Brisbane

bayside suburbs like Boondall and Nudgee. Using the Redcliffe peninsula and adjacent Bruce Highway suburbs as the starting point, it makes much more sense to include the area from Dakabin to Murrumba Downs in the division because these areas are so similar to the suburbs on the opposite side of the Bruce Highway.

9. The better community interests are confirmed when considering the means of transport within the division. Under this suggestion, no new major roads are added to the list of roads servicing local residents. The Bruce Hwy, Anzac Ave, Boundary Rd and Dohles Rocks Rd already exist in the division of Petrie as it is proposed by the Committee. Compare that to the inclusion of Brighton to Shorncliffe, which would add a number of new major roads to the division such as Braun St and Lascelles St.
10. The geographical and physical features of Petrie will be better distinguished and better maintained. The division will be able to be easily described as "Redcliffe and the nearest suburbs that adjoin the Bruce Highway". The inclusion of Brighton to Shorncliffe would complicate that description, whereas the inclusion of Dakabin to Murrumba Downs works within that description perfectly.
11. Annexure 1 of this submission contains more detail on best meeting the principle of "one vote one value" and why this suggestion will better cope with future population growth.



## **Lilley**

### **Satisfactory changes:**

Most of the changes proposed for Lilley are commendable and should be retained by the Committee when it makes its final decision.

In particular, it makes sense to have the inner city suburbs (south of Kedron Brook) part of the division of Brisbane together with all the other northern inner city suburbs. Kedron Brook and the Gateway Motorway make good boundaries for this purpose, and the Committee should retain these in its final decision.

It also makes good sense to have Lilley absorb most of the "tail" from the division of Petrie. This will reunite suburbs like Aspley and Stafford Heights within a single division. It will also ensure that Chermside and Chermside West are in the same division.

The proposed boundary on the northern edge of Lilley is also commendable, given that it essentially follows the locality boundaries between Fitzgibbon and Bracken Ridge.

### **Unsatisfactory changes:**

As discussed above (under Petrie), the double transfer of electors that the Committee proposes between Petrie and Lilley makes little sense in terms of meeting the statistical requirements. Specifically, the double transfer means that a large number of electors would be unnecessarily removed from their existing divisions, without making any real gains in terms of meeting the statistical quota requirements.

Transferring Brighton to Shorncliffe out of Lilley appears to yield little benefit in terms of meeting the community interest requirements. These bayside communities are part of Brisbane City Council, not Moreton Bay LGA like most of Petrie. This area shares strong community links with the other Brisbane bayside suburbs like Boondall and Nudgee and should be kept together with these suburbs in the one division. This area has been a core part of Lilley for a very long time and there seems little need to transfer it now.

Lilley has a projected rate of population growth that is lower than average in Queensland, meaning that it is likely to continue to extend into further northern areas of Brisbane LGA over time. This means that the Committee will likely have to transfer the Brighton to Shorncliffe area back into Lilley at a subsequent redistribution, leading to unnecessary disruption for local electors.

The double transfers between Lilley and Brisbane are also excessive and unnecessary. While the general concept of transferring inner-city areas into Brisbane is commendable, there is no need to make double transfers north of Kedron Brook. The suburb of Gordon Park can remain in Lilley, where it has been for a very long time. Similarly, the Committee should take this opportunity to reunite all of Stafford together in Lilley, together with the related suburb of Stafford Heights.

**Suggestion:**

Lilley should retain the Brighton to Shorncliffe area so that it remains a division focused on the Brisbane City bayside suburbs and other northern suburbs along Sandgate Road and Gympie Road.

Lilley should also retain all of the suburbs north of Kedron Brook, so that the entire length of Kedron Brook can be used as a consistent southern boundary for the division. Specifically, Gordon Park should be retained in Lilley and the entire suburb of Stafford should be kept together within Lilley.

These two changes will significantly cut down on the number of double transfers that the Committee has proposed for Lilley. This will save a large number of electors from having to be unnecessarily transferred between divisions.

The community interest issues concerning the area from Brighton to Shorncliffe have been discussed above (under Petrie).

Regarding Gordon Park and Stafford, the Committee has a great opportunity to use Kedron Brook as a consistent boundary from the Gateway Motorway all the way to Ferny Grove, running between Lilley, Brisbane, Ryan and Dickson. The Committee's general strategy, as stated in its report, is to prefer to use locality boundaries where possible to define community interests. Kedron Brook happens to be a locality boundary along its entire length, so adopting this suggestion will allow the Committee to be more consistent with its general strategy.

The alternative is to continue to have the suburb of Stafford split up between divisions. In fact, the use of Stafford Road as a new boundary is particularly bad because it splits most of the residents of Stafford from their shops and facilities on the southern side of Stafford Road. Since the Committee has a choice between Stafford Road and Kedron Brook, it should choose the one that is also a locality boundary.

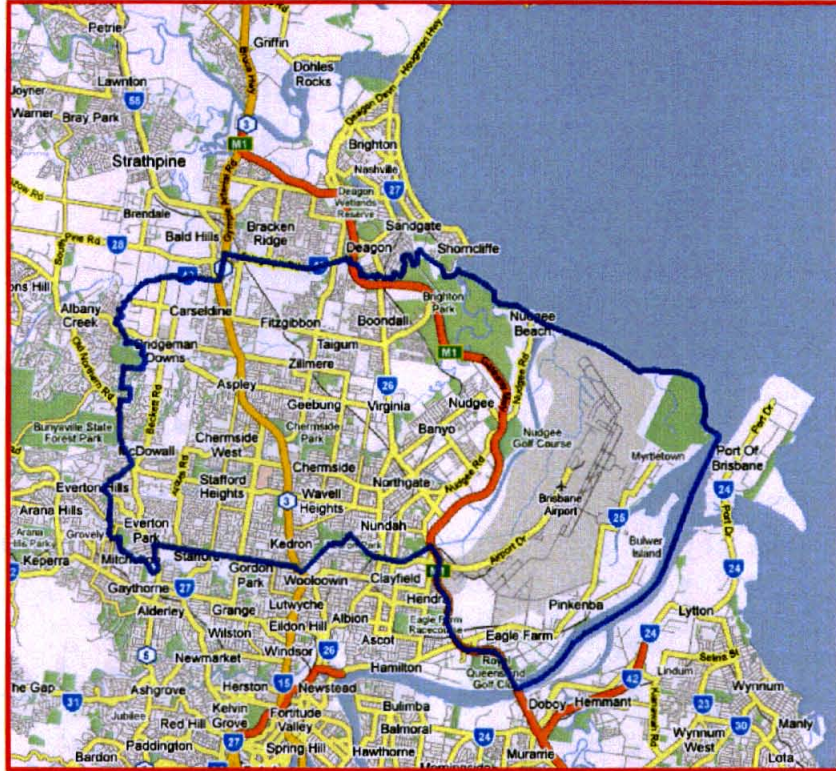
Suggestion for Lilley:

1. Reject all proposed transfers from Lilley into Petrie.
2. Retain the proposed transfer of all areas in the "tail" of Petrie into Lilley, apart from Bridgeman Downs SLA, McDowall SLA and Everton Park SLA, which should be transferred into Dickson instead.
3. Retain all proposed transfers from Lilley into Brisbane that are south of Kedron Brook.
4. Reject the proposed transfer of Gordon Park from Lilley into Brisbane.
5. Reunite all of Stafford SLA within Lilley.

**Outcomes:**

As can be seen below, the adjustments proposed for Lilley do not substantially alter the division compared to the Committee's proposal.

**Lilley, per Committee's proposal**



**Lilley, with suggested adjustments**



The following benefits will be achieved:

1. Lilley will remain within the required statistical quota limits: 94,771 electors as at 19 February 2009 and 97,421 electors as at 9 July 2012.
2. 15,882 electors will be saved from having to be unnecessarily transferred between divisions. Under this suggestion, 24,334 electors will be transferred out of Lilley, compared to the 40,216 being transferred out of Lilley in the Committee's proposal.
3. The double transfer of electors between Petrie and Lilley that the Committee proposes to make will be avoided entirely. Rather than transferring 38,143 electors in one direction and transferring 12,806 electors in the opposite direction, there would be a simpler, one way transfer of electors from Petrie into Lilley.
4. There will still be a small double transfer of electors between Lilley and Brisbane, however it will be reduced significantly. Only the remainder of Stafford will be transferred from Brisbane to Lilley. Gordon Park can be left in Lilley where it lies currently. In total there will be 12,806 fewer transfers into Petrie, 3,076 fewer transfers into Brisbane and 1,870 fewer transfers back from Brisbane.
5. Lilley will have boundaries that are more easily identifiable. Along the southern edge, the boundary will follow Kedron Brook the entire length of the division. Along the western edge, Trouts Road will become the major boundary. Both of these boundaries coincide with locality boundaries. Along the northern edge, Lilley will have the existing boundary along the Deagon Deviation and Bruce Highway, then use the same boundary around Bald Hills (Telegraph Road and Roghan Road) that is proposed by the Committee.
6. The boundaries of Lilley will split fewer suburbs. The boundaries proposed by the Committee would run boundary lines through the middle of the suburbs of Bald Hills, Everton Park and Stafford. Under this suggestion, Stafford and Everton Park can be left whole within the divisions that also contain Stafford Heights and Everton Hills, respectively. The Committee's proposal to put a small part of Bald Hills into Lilley is sound and unavoidable given the benefits of using Telegraph Road and the Gympie Arterial as major boundary lines.
7. The general shape of the division of Lilley will not necessarily be more compact, but the community interests represented by the division will remain more homogenous. Keeping Brighton to Shorncliffe with the other Brisbane city bayside suburbs like Boondall and Nudgee is one way that the community interested will be more homogenous. Keeping all of Stafford together with Stafford Heights and Gordon Park is another. Thirdly, the suggestion to move Bridgeman Downs and McDowall into Dickson keeps the community interests within Lilley more homogenous because these two suburbs have demographic features that are closer to those of the adjoining suburb of Albany Creek.
8. The division of Lilley will be better placed to expand in future redistributions whilst retaining its current community interests. Because Lilley is projected to grow at a lower rate than the average Queensland division, it will likely expand over time into the last northern suburbs in the Brisbane LGA area, namely Bald Hills and Bracken Ridge. If Brighton to Shorncliffe was placed into Petrie, as is proposed, the Committee will most likely have to move this area back again into Lilley in the next redistribution. The better course would be to adopt this

suggestion, and future redistributions can simply complete the transfer of the rest of Brisbane LGA into Lilley over time.

9. The better community interests described above are confirmed when considering the means of transport within the division. Under this suggestion, Lilley becomes a division containing all of the suburbs north of Kedron Brook that are adjacent to the four main arterial roads in north Brisbane: Gympie Road, Sandgate Road, the Gateway Motorway and Webster Road. The inclusion of Bridgeman Downs, McDowall or Everton Park would unnecessarily complicate these arrangements..
10. The geographical and physical features of Lilley will be better distinguished and better maintained. The division will be able to be easily described as "the northern Brisbane LGA suburbs between Trouts Road and the bayside". This description will be reinforced over time as Lilley likely expands into Bald Hills and Bracken Ridge.
11. Annexure 1 of this submission contains more detail on best meeting the principle of "one vote one value" and why this suggestion will better cope with future population growth.

## **Brisbane**

### **Satisfactory changes:**

Most of the changes proposed for Brisbane are commendable and should be retained by the Committee when it makes its final decision. In particular, it makes sense to try to include all the inner northern city suburbs in Brisbane, including the areas south of Kedron Brook between Hendra and Albion. Kedron Brook and the Gateway Motorway make good boundaries for this purpose, and the Committee should retain these in its final decision.

It also makes good sense to remove most of the "tail" from the north western end of the division, containing Ferny Grove, Keperra and Mitchelton. The Samford Road area contains suburbs that do not fit the inner city character of the division as well as other areas, and are more appropriately grouped together with the other western suburbs of Brisbane LGA in Ryan.

The decision to include Auchenflower in Brisbane is also fundamentally sound. It helps to cement Brisbane's proper identity as a division containing inner city suburbs, and with a particular focus on the Brisbane River being a key geographic feature of the division.

### **Unsatisfactory changes:**

From that good starting point, the Committee has unnecessarily proposed boundary lines directly through a number of suburbs, including Stafford, Everton Park, Gaythorne, Enoggera, Ashgrove, Bardon and Auchenflower.

The Committee's general strategy explicitly states that it aims to find boundary lines that keep localities intact, except where statistical requirements or definitional issues prevent it. One of the key aims of this suggestion is to demonstrate that the Committee can be consistent with its general strategy in this area. There is a solution that meets the statistical requirements and will allow most of these suburbs to be kept wholly intact within a single division.

It was discussed above (under Lilley) how the Committee has also proposed a double transfer of electors between Lilley and Brisbane that is excessive and unnecessarily transfers a number of electors in opposing directions. To reiterate that point, there is no need to transfer Gordon Park into Brisbane, and there is no need to split Stafford between different divisions.

It appears that the Committee might be endeavouring to use Stafford Road as a major boundary line. However, it is submitted that Kedron Brook makes a much better boundary for three reasons. Firstly, Kedron Brook is hundreds of metres wide (much wider than Stafford Road). Secondly, Kedron Brook is a locality boundary (whereas Stafford Road cuts a suburb in two and splits residents from their local facilities). Thirdly, Kedron Brook has always been used as a boundary and is already being proposed as a major boundary by the Committee for most of its length (whereas Stafford Road has never been used in this way).

Lastly, the Committee has proposed a questionable western boundary for Brisbane that cuts through Auchenflower, Bardon, Ashgrove, Enoggera and Gaythorne. It even cuts right through the middle of the small local community of St Johns Wood around Marist College, which is very dubious in community interest terms. The proposed boundary is far from ideal – relying on many property boundaries and local streets – because there has been a fundamental failure to recognise that the edge of Mount Coot-tha is actually the best line to use when defining the local community in the inner western suburbs.

**Suggestion:**

The Committee should elect to use Kedron Brook more consistently as the northern boundary for Brisbane because then Kedron Brook will be used as a constant boundary along its entire length, between Brisbane, Lilley, Dickson and Ryan.

It was discussed above why Kedron Brook is a far better boundary line than Stafford Road. Essentially, Kedron Brook is a wider boundary between communities, it is locality boundary, and it has historically been used as a boundary (and continues to be used extensively in most other areas).

As the Committee expressly noted, Brisbane is becoming an inner city division. It also has the Brisbane River as a defining geographic feature. Using this description as a starting point, it is clear that if Brisbane must lose population to Ryan along its western edge, it should do so in the parts that are furthest from the CBD and the River.

Rather than splitting about eight suburbs in half, the Committee should elect to keep some of those suburbs wholly within Brisbane, and others should be transferred out in their entirety.

Broadly speaking, the Committee should transfer the rest of Stafford, Everton Park, Gaythorne and Enoggera out of the Brisbane, because these are the areas that are least connected to the CBD or the Brisbane River. On the other hand, the suburbs of Ashgrove, Bardon and Auchenflower should be kept intact within Brisbane because these suburbs have the strongest links to the CBD and the Brisbane River.

In terms of specific boundaries, the Committee should consider how the foot of Mount Coot-tha forms a clearly delineable edge of the group of inner west suburbs of Brisbane. The current boundaries of Brisbane that lie west of Ashgrove and Bardon (for eg, Sir Samuel Griffith Drive) are still clearly useful for this purpose and should be retained.

Instead of the boundary line through the middle of Auchenflower that the Committee proposes, the locality boundary of Auchenflower should be used as much as possible. The new boundary should be Patrick Lane, Dixon Street, Milton Road, Penrose Street, Gregory Street and Birdwood Tce, which copies the locality boundaries of Auchenflower as closely as is possible. This will also ensure that all of Bardon is reunited in a single division, similar to what the Committee has now managed to achieve for Paddington.

Rather than using a series of minor roads and property boundaries through Ashgrove and Enoggera, the boundary could follow the Ashgrove locality boundary onto Frasers Rd, Canberra Dr, Ashbourne St, Dovedale Cr, Wardell St, Enoggera Ck, Enoggera Road, South Pine Rd and Shand St before linking up with Kedron Brook. This approach would follow locality boundaries more closely.

This would still divide three suburbs (Ashgrove, Newmarket and Alderley), but that is preferable to splitting six suburbs as is proposed (Everton Park, Gaythorne, Enoggera, Ashgrove, Bardon and Auchenflower). This approach is also far more consistent with the State division boundaries that exist in this area, relying on Enoggera Road as a major boundary.

Suggestion for Brisbane:

1. Retain all proposed transfers from Lilley into Brisbane that are south of Kedron Brook.
2. Reject the proposed transfer of Gordon Park (Kedron SLA) from Lilley into Brisbane.
3. Reunite all of Stafford SLA within Lilley.
4. Transfer Everton Park SLA into Dickson.
5. Retain proposed transfer of remainder of Paddington SLA into Brisbane from Ryan.
6. Transfer remainder of Bardon SLA into Brisbane from Ryan
7. Transfer Auchenflower (part of Toowong SLA) into Brisbane (specifically the CCDs 3231304 to 3231308; 3231401 to 3231404; 3231406 to 3231408 and 3231411).
8. Reject the proposed transfer of parts of Bardon SLA and Ashgrove SLA into Ryan, apart from Ashgrove CCDs 3230602 to 3230604).
9. Transfer all of Enoggera and Gaythorne from Brisbane into Ryan, not just part.
10. Transfer the area west of Enoggera Rd and Shand St from Brisbane into Ryan (specifically the Alderley CCDs 3221009 to 3221013 and Newmarket CCD 3221201).



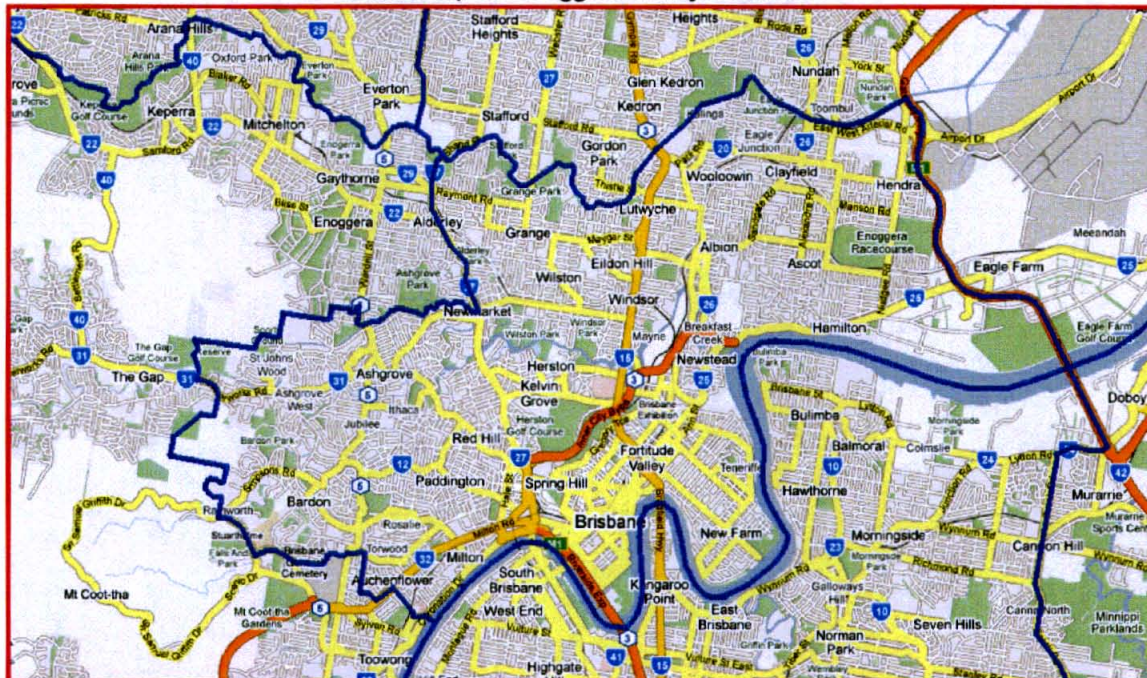
**Outcomes:**

As can be seen below, the adjustments proposed for Brisbane do not substantially alter the division compared to the Committee's proposal.

**Brisbane, per Committee's proposal**



**Brisbane, with suggested adjustments**



The following benefits will be achieved:

1. Brisbane will remain within the required statistical quota limits: 90,360 electors as at 19 February 2009 and 96,677 electors as at 9 July 2012.
2. Under this suggestion, 31,117 electors will be transferred out of Brisbane, compared to the 28,134 being transferred out of Brisbane in the Committee's proposal. That slightly higher number is necessary to ensure that more suburbs can be kept intact, but it is more than offset by the savings realised in other divisions.
3. The double transfer of electors between Brisbane and Lilley that the Committee proposes to make will be reduced (see the discussion above for Lilley). The double transfers that the Committee proposes between Brisbane and Ryan will be increased by approximately the same amount. In net terms, there will be 319 more double transfers into Brisbane, but these are more than offset by the savings realised from the suggestions for other divisions.
4. Brisbane will have boundaries that are more easily identifiable. Along the northern edge, the boundary will follow Kedron Brook the entire length of the division. Along the western edge, locality boundaries will be followed most of the way, including around Auchenflower (as much as is possible) and Bardon. Locality boundaries will also be followed around most of Ashgrove, then Enoggera Creek, Enoggera Rd and Shand Stt will be used to connect to Kedron Brook in the north. Enoggera Rd and Shand St are both major arterial roads that are used as a boundary in the state divisions in the area.
5. The boundaries of Brisbane will keep more suburbs intact. The boundaries proposed by the Committee would run boundary lines through the middle of eight suburbs, including: Stafford, Everton Park, Gaythorne, Enoggera, Ashgrove, St Johns Wood, Bardon and Auchenflower. The suggested boundaries will only divide Ashgrove, Alderley and Newmarket, using a major arterial road to do so. Stafford, Everton Park, Gaythorne, Enoggera, St John's Wood, Paddington and Bardon can be kept wholly intact. Auchenflower can also be kept as intact as possible given the boundaries of the CCDs in question. If the Committee was in a position to use the actual boundaries of Auchenflower rather than CCD boundaries then that would be an even better solution.
6. The community interests represented by the division will become more homogenous. Rather than continuing to include a number outerlying areas in the north west that are some distance from the CBD or the Brisbane River, Brisbane would become comprised more of inner city suburbs that are in close proximity to the river.
7. The division of Brisbane will be better placed to reduce further in size in future redistributions whilst retaining its current community interests. The boundaries of Brisbane are likely to continue to contract towards the CBD over time. However, the adjacent division of Ryan has lower than average population growth. Therefore, future excess population can simply be transferred between the divisions, possibly the remainder of Alderley or the Dorrington area of Ashgrove.
8. The geographical and physical features of Brisbane will be better distinguished and better maintained. The division will be able to be easily described as "the inner north suburbs, close to the CBD and the Brisbane River". This description will be reinforced over time as Lilley likely contracts further towards the CBD and River.

9. The boundaries of Brisbane will more closely align with the boundaries of the State divisions and Brisbane City Council wards in the area. Note how the State divisions of Ashgrove, Brisbane Central and Stafford use Enoggera Road and Shand Street as boundaries, similar to the suggestion in this submission
10. Also note how the Brisbane City Council ward of Enoggera seeks to include all of the suburbs along Samford Road together in one division, including Gaythorne, Enoggera and most of Alderley. This is very similar to what is suggested here.
11. Further note how the council wards use Kedron Brook quite extensively. The council ward boundaries use Kedron Brook to keep Everton Park intact within a single division, as is suggested here. The council ward boundaries also use Kedron Brook as a boundary between Woolloowin and Nundah, consistent with the Committee's proposal and this suggestion.
12. Annexure 1 of this submission contains more detail on better meeting the principle of "one vote one value" and why this suggestion will better cope with future population growth.

## **Ryan**

### **Satisfactory changes:**

Most of the changes proposed for Ryan are commendable and should be retained by the Committee when it makes its final decision.

In particular, it makes sense to move Ryan north of the Brisbane River. The Brisbane River is a significant boundary that is capable of being used in the future as a major line between community interests, along almost its entire length. This would be similar to how redistributions in New South Wales have treated the Sydney Harbour.

It also makes good sense to transfer the Samford Road district from Brisbane into Ryan. This contains Ferny Grove, Upper Kedron, Keperra, Grovely, Mitchelton, Gaythorne and Enoggera. The Samford Road district contains suburbs that are best characterised as outer western suburbs and they therefore fit well with the community interests represented in the rest of Ryan.

The decision to move away from the inner city riverside suburb of Auchenflower is also commendable, as the Coronation Drive and Milton Road areas are more closely linked to other inner city suburbs.

These changes help to cement Ryan's proper identity as a division containing the western suburbs of Brisbane north of the Brisbane River.

### **Unsatisfactory changes:**

The only unsatisfactory changes have been discussed above (under Brisbane).

The Committee has unnecessarily proposed boundary lines directly through a number of suburbs, including Gaythorne, Enoggera, Ashgrove, Bardon and Auchenflower. This contradicts the Committee's express strategy to keep localities intact. As discussed in more detail elsewhere, it is possible to find a boundary that manages to split far fewer suburbs.

### **Suggestion:**

Rather than splitting about eight suburbs in half, the Committee should elect to choose to have some of those suburbs wholly within Ryan and some wholly within Brisbane.

Broadly speaking, the Committee should transfer all of Gaythorne and Enoggera into Ryan, because these are part of the Samford Road strip of suburbs. The Committee should also leave the suburbs of Ashgrove, Bardon and Auchenflower within Brisbane because these suburbs have the stronger links to the CBD and the Brisbane River.

In terms of specific boundaries, the Committee should consider how the foot of Mount Coot-tha forms a clearly delineable edge of the group of inner west suburbs of Brisbane. The current boundaries of Brisbane that lie west of Ashgrove and Bardon (for eg, Sir Samuel Griffith Drive) are still clearly useful for this purpose and should be retained.

Instead of the boundary line through the middle of Auchenflower that the Committee proposes, the locality boundary of Auchenflower should be used as much as possible. The new boundary should be Patrick Lane, Dixon Street, Milton Road, Penrose Street, Gregory Street and Birdwood Tce, which

copies the locality boundaries of Auchenflower as closely as is possible. This will also ensure that all of Bardon is reunited in a single division, similar to what the Committee has now managed to achieve for Paddington.

Rather than using a series of minor roads and property boundaries through Ashgrove and Enoggera, the boundary could follow the Ashgrove locality boundary onto Frasers Rd, Canberra Dr, Ashbourne St, Dovedale Cr, Wardell St, Enoggera Ck, Enoggera Road, South Pine Rd and Shand St before linking up with Kedron Brook. This approach would follow locality boundaries more closely.

This would still divide three suburbs (Ashgrove, Newmarket and Alderley), but that is preferable to splitting six suburbs as is proposed (Everton Park, Gaythorne, Enoggera, Ashgrove, Bardon and Auchenflower). This approach is also far more consistent with the State division boundaries that exist in this area, relying on Enoggera Road as a major boundary.

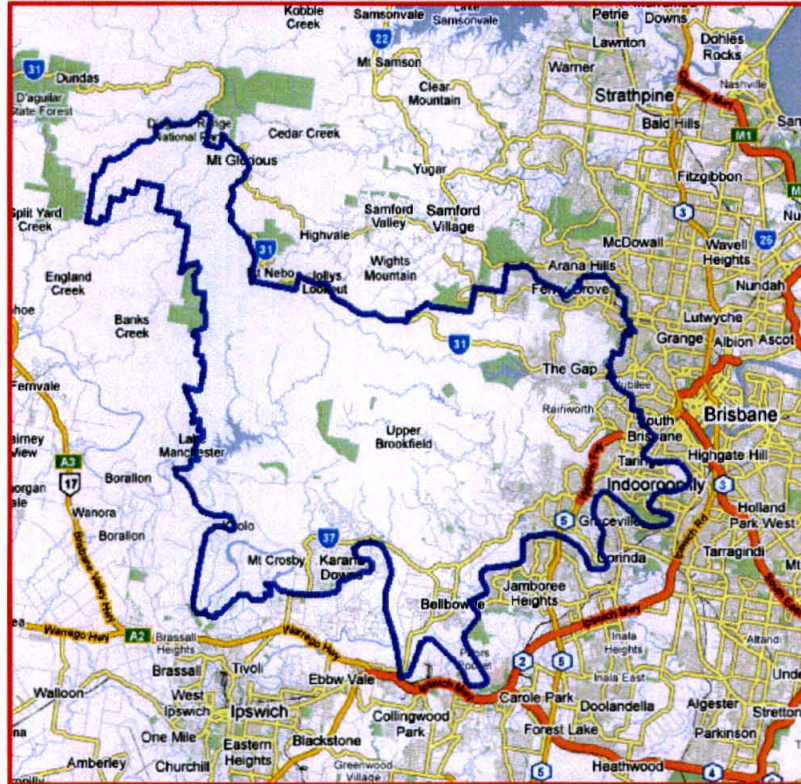
**Suggestion for Ryan:**

1. Retain proposed transfer of remainder of Paddington SLA from Ryan into Brisbane.
2. Transfer remainder of Bardon SLA from Ryan into Brisbane.
3. Transfer Auchenflower (part of Toowong SLA) into Brisbane (specifically the CCDs 3231304 to 3231308; 3231401 to 3231404; 3231406 to 3231408 and 3231411).
4. Reject the proposed transfer of parts of Bardon SLA and Ashgrove SLA into Ryan, apart from Ashgrove CCDs 3230602 to 3230604).
5. Transfer all of Enoggera and Gaythorne from Brisbane into Ryan, not just part.
6. Transfer the area west of Enoggera Rd and Shand St into Ryan from Brisbane (specifically the Alderley CCDs 3221009 to 3221013 and Newmarket CCD 3221201).

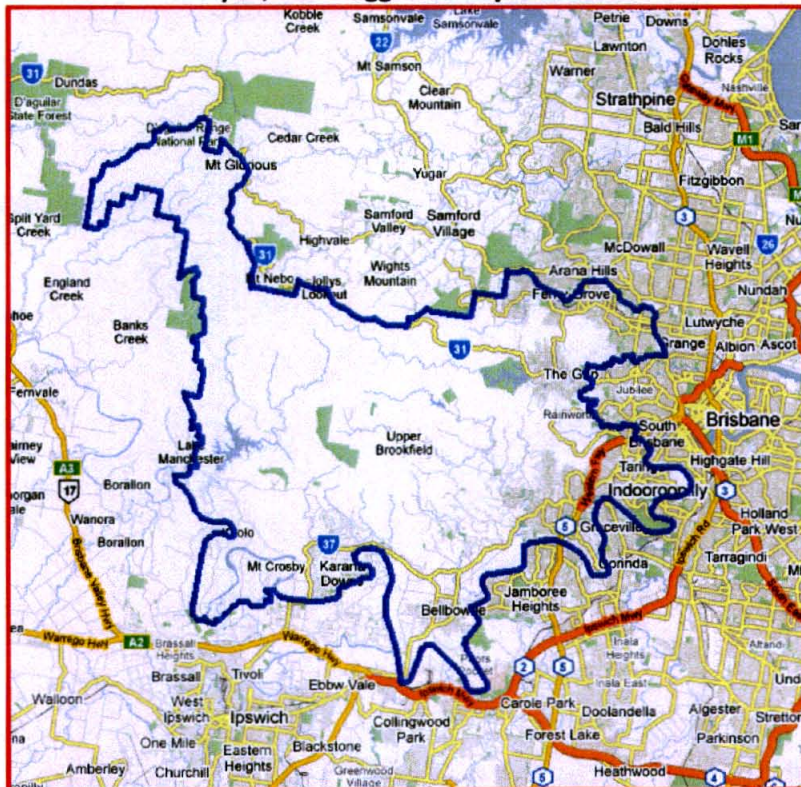
**Outcomes:**

As can be seen below, the adjustments proposed for Ryan do not substantially alter the division compared to the Committee's proposal.

**Ryan, per Committee's proposal**



**Ryan, with suggested adjustments**



The following benefits will be achieved:

13. Ryan will remain within the required statistical quota limits: 93,695 electors as at 19 February 2009 and 97,279 electors as at 9 July 2012.
14. Under this suggestion, 5,410 electors will be transferred out of Ryan into Brisbane, compared to the 2,453 being transferred out of Brisbane in the Committee's proposal. That slightly higher number is necessary to ensure that more suburbs can be kept intact, but it is more than offset by the savings realised in other divisions.
15. The double transfers that the Committee proposes between Ryan and Brisbane will be increased, but these are far outweighed by the savings realised from the suggestions for other divisions.
16. Ryan will have boundaries that are more easily identifiable. Along its eastern edge, locality boundaries will be followed most of the way, including around Auchenflower (as much as is possible) and Bardon. Locality boundaries will also be followed around most of Ashgrove, then Enoggera Creek, Enoggera Rd and Shand Stt will be used to connect to Kedron Brook in the north. Enoggera Rd and Shand St are both major arterial roads that are used as a boundary in the state divisions in the area.
17. The boundaries of Ryan will keep more suburbs intact. The boundaries proposed by the Committee would run boundary lines through the middle of Gaythorne, Enoggera, Ashgrove, St Johns Wood, Bardon and Auchenflower. The suggested boundaries will only divide Ashgrove, Alderley and Newmarket, using a major arterial road to do so. Gaythorne, Enoggera, St John's Wood, Paddington and Bardon can be kept wholly intact. Auchenflower can also be kept as intact as possible given the boundaries of the CCDs in question. If the Committee was in a position to use the actual boundaries of Auchenflower rather than CCD boundaries then that would be an even better solution.
18. The community interests represented by the division will become more homogenous. Rather than continuing to include a mix of inner city and outer western suburbs of Brisbane, Ryan will become comprised more consistently of the outer western suburbs that are at least 5 to 6km outside of the CBD.
19. The division of Ryan will be better placed to maintain its current community interests in future redistributions. Ryan has lower than average population growth, but the boundaries of adjacent Brisbane are likely to continue to contract towards the CBD over time. Therefore, future population needs can simply be transferred from Brisbane into Ryan, possibly including the remainder of Alderley or the Dorrington area of Ashgrove.
20. The geographical and physical features of Ryan will be better distinguished and better maintained. The division will be able to be easily described as "the outer western suburbs of Brisbane City Council, north of the Brisbane River.
21. Annexure 1 of this submission contains more detail on best meeting the principle of "one vote one value" and why this suggestion will better cope with future population growth.

## **Dickson**

### **Satisfactory changes:**

It makes sense to remove Esk from Dickson, because the Somerset Regional Council does not share particularly strong links with Brisbane or Moreton Regional Council. There are only two roads running directly between Pine Rivers and Esk and neither is suitable for industrial or commercial travel.

### **Unsatisfactory changes:**

As discussed above (for Longman), the proposed swap of Dayboro and Kallangur is very unsuitable and does not help to meet the statistical requirements or the community interest requirements. This proposal is an unnecessary double transfer of electors between Longman and Dickson that results in a large number of electors being unnecessarily removed from their existing divisions, without making any real gains in terms of meeting the statistical quota requirements.

This double transfer places Dayboro, Kurwongbah and Whiteside into a division that is centred on Caboolture. However, Dayboro has very strong and longstanding community links with the old Pine Rivers Shire and especially with Samford and other rural areas of the Pine Rivers region. Dayboro does not have strong links with the areas that comprised the old Caboolture Shire.

On at least four recent occasions the Committee has preferred to use all or part of Deception Bay in the same division as Caboolture, recognising the strong community links Deception Bay has with Caboolture. On each of those four occasions, the Committee could have chosen to put Dayboro or Kurwongbah in Longman, at the expense of Deception Bay, but elected not to do so. The Committee should remain consistent with its previous decisions in this respect, especially when there are no statistical or other limitations preventing it from doing so.

### **Suggestion:**

The Committee should reject the proposed swap of Dayboro and Kallangur. Dayboro has always been part of what was known as Pine Rivers Shire, and it has strong and longstanding links with the rest of Pine Rivers. In particular, it has strong community links with the Strathpine shopping strip. It also has strong community links with Samford, Closeburn, and all of the other rural localities of Pine Rivers that are linked by Mount Samson Road.

Whilst Kallangur was also part of the old Pine Rivers Shire, its previous removal was in recognition of population growth patterns and its part in a growing urban corridor along the Bruce Highway. If the proposed inclusion of Kallangur went ahead, population growth in Dickson will simply require it to be removed again at the next redistribution. Rather than subjecting local residents to this regular upheaval, it would be better to place the area of Kallangur, Dakabin and Murrumba Downs into the same division as North Lakes and Mango Hill on the other side of the Bruce Highway. The full benefits of this suggestion are discussed above (for Petrie). Essentially these are very similar areas with many new housing estates and common demographic features.

In order to ensure that Dickson remains within the statistical requirements, the Committee should consider including areas that are adjacent to Albany Creek and the Hills District. This suggestion was discussed in more detail above (for Petrie). Essentially, the suburbs of Bridgeman Downs, McDowall and Everton Park should be included in Dickson because these suburbs have similar demographic features and share the transport corridors as residents in Albany Creek and Everton Hills.



The links between Everton Park and Everton Hills are obvious. In fact, some of Everton Park was within Dickson as recently as 2003. The inclusion of all of Everton Park (including the parts currently in both Petrie and Brisbane) will reunite Everton Park within a single division, which the Committee has been unable to achieve for significant period.

The Committee should not be overly concerned that this proposal will deviate from the LGA boundary that exists between Brisbane and Moreton Councils. As the Committee has previously explained, LGA boundaries are more useful for defining community interests in rural and regional areas. In inner urban areas, LGA boundaries are less useful. In this particular case, the new boundary will become Trouts Road and Ridley Road, which coincide with locality boundaries.

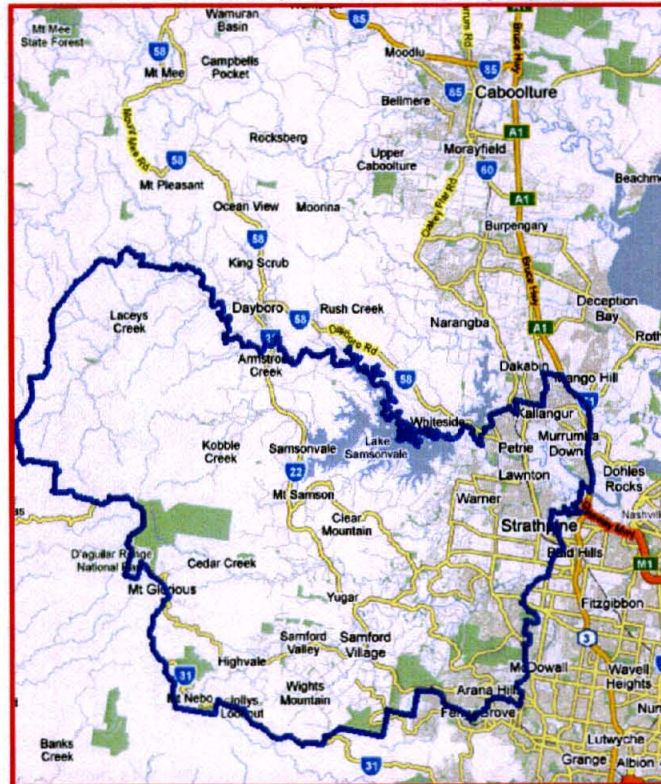
Suggestion for Dickson:

1. Retain proposed removal of Esk SLA.
2. Reject all proposed transfers between Longman and Dickson.
3. Remove remainder of Dakabin-Kallangur-M. Downs SLA into Petrie.
4. Transfer Bridgeman Downs SLA, McDowall SLA and Everton Park SLA into Dickson from Petrie.
5. Transfer remainder of Everton Park SLA into Dickson from Brisbane.

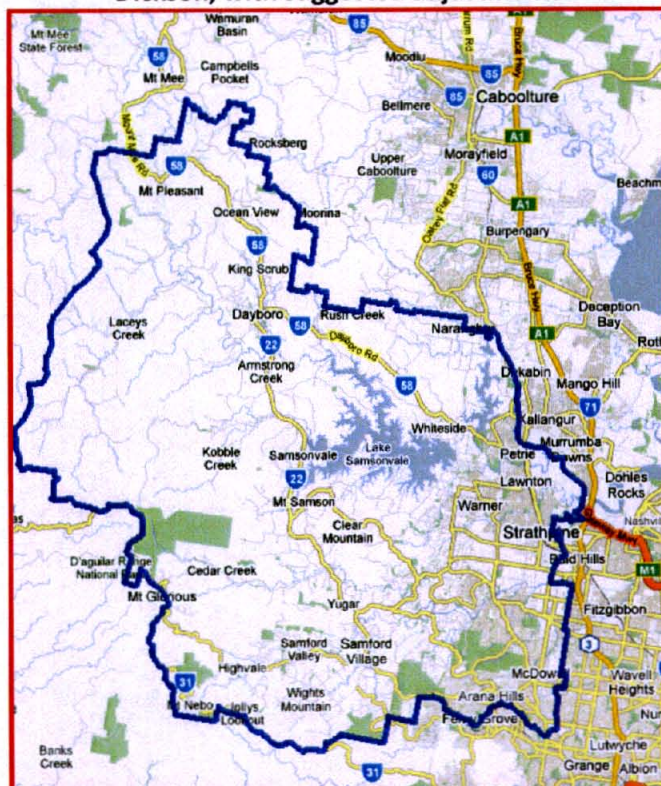
**Outcomes:**

As can be seen below, the adjustments proposed for Dickson do not substantially alter the division compared to the Committee's proposal.

**Dickson, per Committee's proposal**



**Dickson, with suggested adjustments**



The following benefits will be achieved:

1. Dickson will remain within the required statistical quota limits: 90,982 electors as at 19 February 2009 and 98,694 electors as at 9 July 2012.
2. Under this suggestion, the double transfers that the Committee proposes between Dickson and Longman will be avoided entirely. Instead of a double transfer with Longman involving 3,722 electors being transferred from Dickson, there will instead be 6,860 electors transferred into Petrie. As explained on page 5, this transfer short-circuits a much larger circle of transfers between the Brisbane northside divisions, helping to significantly reduce the total number of electors being transferred in the region.
3. Dickson will have boundaries that are more easily identifiable. Along the western and southern edges, the boundary will follow the existing LGA boundary of Moreton Regional Council. Along the northern edge, the boundary will be the existing boundary that is longstanding and well known by electors on both sides. Along the eastern boundary, the north coast railway line and North Pine River become the boundaries with Petrie. This boundary with Petrie will be much simpler than what the Committee proposed and accords with locality boundaries. Further south, Trouts Road and Ridley Road will become the major boundaries with Lilley. This boundary follows the locality boundaries of Bridgeman Downs, McDowall and Everton Park and joins up with Kedron Brook.
4. The boundaries of Dickson will split fewer suburbs. The boundaries proposed by the Committee would run boundary lines through the middle of Kallangur as well as through the rural communities surrounding Dayboro. Under this suggestion, neither of these areas would be divided between divisions. Both can be kept wholly intact.
5. The boundaries of Dickson will be comprised of straighter, more consistent lines, particularly along the south-eastern edge. The general shape of the division will be comprised of more contiguous areas, without a small limb sticking out in the area of Kallangur.
6. The division of Dickson will be better able to accommodate future population growth. Under either set of boundaries, the population of Dickson is centred on the Strathpine suburbs along Gympie Road, Albany Creek and the Hills District. The suburbs with the highest rate of growth are generally west of Strathpine. These conclusions suggest that if Kallangur was reintroduced to Dickson, as is proposed, the Committee will most likely have to remove the area again in the next redistribution. The better course would be to adopt this suggestion, and future redistributions will most likely continue to remove outerlying areas in the north-east of the division over time.
7. The boundaries of Dickson will more closely align with the boundaries of State divisions and Council wards in the area. Note how the State division of Pine Rivers seeks to keep Dayboro together with the Strathpine population centre and shopping strip along Gympie Road. This recognises the strong community links that exist between the two.
8. Also note the boundaries of the local Council wards, which are possibly one of the best indicators of where the local communities of interests lie. Note how Division 11 of Moreton Regional Council recognises the strong community links between Dayboro and Samford.

9. Further, note how the state division of Everton keeps Everton Park and Everton Hills together and uses Trouts Road as the eastern boundary. This suggestion will ensure that the boundaries of Dickson more closely mirror these state boundaries.
10. Annexure 1 of this submission contains more detail on best meeting the principle of “one vote one value” and why this suggestion will better cope with future population growth.

## Annexure 1

### Better meeting the principle of "one vote, one value"

Figure 3 shows how this suggestion achieves better equality for electors in Queensland, compared to the Committee's proposal:

**Figure 3 – summary of electors transferred (Brisbane northside)**

<u>Committee's proposal:</u>		<u>Suggested adjustments:</u>	
Brisbane	+2.62%	Brisbane	-0.57%
Dickson	-2.66%	Dickson	+1.50%
Lilley	-0.20%	Lilley	+0.19%
Longman	-1.27%	Longman	-1.34%
Petrie	-1.27%	Petrie	-1.90%
Ryan	+0.72%	Ryan	+0.05%
<u>Average deviation = (+/-) 1.46%</u>		<u>Average deviation = (+/-) 0.93%</u>	

As is illustrated, the average deviation of the population of Brisbane northside divisions away from the exact quota is significantly reduced. This will greatly boost the principle of "one vote one value" in Queensland following the redistribution.

### Better planning for future population growth

Each section above that deals with a specific division contains brief notes on how this suggestion will better plan for future population growth. Given Queensland's rapid population growth, it is inevitable that further redistributions will occur in the State. Recent history suggests that a redistribution is likely to occur in almost every term of Government.

It was noted how some of the Committee's proposals fail to cater for population trends because they will very likely have to be un-done at a subsequent redistribution. The clearest examples include the reintroduction of Kallangur into Dickson and the removal of Brighton from Lilley. Unnecessarily moving electors back and forth between the same divisions is disruptive and may lead to voter disenfranchisement.

Studying population trends and planning for them in advance can help to ensure that the community interests represented in each division remain consistent and strong in the future. In fact, looking at population growth can actually inform the best choices in the current process, as they have informed many

Figure 4 below demonstrates how this suggestion will cater for future population growth.

Figure 4 – summary of how future divisions will retain strong community interests



1. Any need for additional electors in Ryan (low population growth) can be met by excess population in Brisbane (medium population growth). Potentially, this could involve transferring the remaining parts of Alderley or the Dorrington area in Ashgrove. This will ensure that Brisbane retains its focus on the inner suburbs close to the CBD and the Brisbane River, while Ryan will continue to be focused on the outer western suburbs of Brisbane LGA.
2. Lilley (low population growth) can continue to expand into the northernmost suburbs of Brisbane LGA, including Bald Hills and Bracken Ridge. This will continue the trend whereby the “tail” of Petrie (high population growth) has continued to shrink towards Redcliffe over

time. Note that if the Committee's proposal were adopted, Lilley would simply have to regain the Brighton to Shorncliffe area, essentially un-doing any changes.

3. In Dickson (high population growth), excess electors can continue to be removed from the north eastern edge of the division over time. This could potentially reunite the suburb of Petrie within the division of Petrie, which would be of obvious benefit in terms of avoiding confusion amongst electors. Note that if the Committee's proposal were adopted, Dickson would simply have to lose the Kallangur area again, essentially un-doing any changes.
4. In Petrie (high population growth) any excess electors that remain after satisfying the needs of Lilley can be shed into Longman in the Deception Bay area, consistent with previous redistributions. (Any excess electors in Longman can be resolved having regard to its northern boundary with Fisher and the Sunshine Coast, as usually occurs).