



**AEC**

Australian Electoral Commission

# Referendum Disclosure Report

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2023 Referendum

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# Referendum Disclosure Report

2023 Referendum

Report pursuant to subsection 109Y(1) of the  
*Referendum (Machinery Provisions) Act 1984*

November 2024

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ISBN: 978-1-923271-10-4 (Paperback)  
978-1-923271-11-1 (Digital online)

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Our Ref: A2748284

18 November 2024

Senator the Hon Don Farrell  
Special Minister of State  
Parliament House  
CANBERRA ACT 2600

Dear Minister

In accordance with subsection 109Y(1) of the *Referendum (Machinery Provisions) Act 1984* (Referendum Act) we submit the Australian Electoral Commission's report of the operation of Part VIII A of the Referendum Act in relation to the referendum held on 14 October 2023.

Yours sincerely

*Signed*

The Hon Susan Kenny AM, KC  
**Chairperson**

*Signed*

Mr Jeff Pope APM  
**A/g Electoral  
Commissioner**

*Signed*

Dr David Gruen AO  
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# Contents

<b>Key terms</b>	<b>3</b>
<hr/>	
<b>Background</b>	<b>5</b>
<hr/>	
Introduction of referendum financial disclosure scheme.....	5
109Y Report by the Electoral Commission .....	5
<b>Financial disclosure</b>	<b>7</b>
<hr/>	
Authority .....	7
Financial disclosure relevant to the 2023 referendum.....	7
Definition of referendum matter.....	7
Definition of referendum expenditure and referendum expenditure period.....	7
Disclosure of referendum expenditure and gifts.....	7
Disclosure threshold .....	8
Restrictions on foreign campaigners and foreign donations.....	8
Anti-avoidance provisions .....	9
Operation of the relevant provisions .....	9
Referendum entities .....	9
Referendum donors.....	10
Disclosure returns for the 2023 Referendum .....	11
Referendum entity returns.....	11
Referendum donor returns.....	12
Publication .....	13
<b>Reviews</b>	<b>15</b>
<hr/>	
Compliance reviews pursuant to section 109N .....	15
<b>Enforcement action</b>	<b>17</b>
<hr/>	
<b>Appendix A – Key 2023 referendum dates</b>	<b>19</b>
<hr/>	
<b>Appendix B – Referendum donor disclosure returns</b>	<b>21</b>
<hr/>	
<b>Appendix C – Referendum entity disclosure returns</b>	<b>29</b>
<hr/>	





# Key terms

AEC	Australian Electoral Commission
CPI	Consumer Price Index
Disclosure threshold	The disclosure threshold applied to the 2023 referendum was amounts of “more than \$15,200”.
FAD	Funding and Disclosure. A descriptor for the financial disclosure provisions of Part XX of the Electoral Act and Part VIIIA of the Referendum Act.  There is a Disclosure and Compliance section within the Disclosure, Party Registration and Redistributions Branch in the AEC which is responsible for administering Part XX of the Electoral Act and Part VIIIA of the Referendum Act.
Electoral Act	<i>Commonwealth Electoral Act 1918</i>
Referendum Act	<i>Referendum (Machinery Provisions) Act 1984</i>
Referendum Amendment Act	<i>Referendum (Machinery Provisions) Amendment Act 2023</i>
Referendum donor	A person or entity that makes one or more donations totalling more than the disclosure threshold to a referendum entity during the referendum expenditure period, and the intention is for incurring referendum expenditure.
Referendum entity	A person or entity that incurs referendum expenditure during a referendum expenditure period that exceeds the disclosure threshold.
Referendum expenditure	Expenditure incurred during the referendum expenditure period, for the dominant purpose of creating or communicating referendum matter.
Referendum expenditure period	The referendum expenditure period: <ul style="list-style-type: none"><li>• starts on the day that is six months before the writ for a referendum is issued; and</li><li>• ends on the voting day for the referendum.</li></ul>
Referendum matter	Matter communicated or intended to be communicated for the dominant purpose of influencing voters in a referendum.
Transparency Register	Published register of entities, annual return information, election return information, referendum return information, enforceable undertakings and election funding claims.

This report is published in full on the AEC website at [www.aec.gov.au](http://www.aec.gov.au).  
Data used to collate this report is current at 31 October 2024.



# Background

## Introduction of referendum financial disclosure scheme

The 2023 referendum was the first referendum subject to the changes made by the *Referendum (Machinery Provisions) Amendment Act 2023 (Referendum Amendment Act)*, which came into effect on 27 March 2023.

Changes to the *Referendum (Machinery Provision) Act 1984 (Referendum Act)* included:

- new definitions
- an expanded definition of referendum matter
- a definition for referendum expenditure and a referendum expenditure period
- disclosure obligations for referendum entities and referendum donors
- a disclosure threshold of \$15,200
- restrictions on foreign donations.

Specifically, Part VIIIA of the Referendum Act prescribes a legislative regime for referendum funding and financial disclosure which applies to referendums.

The relevant provisions of Part VIIIA for the purposes of this report are:

- (1) Division 2:
  - (a) section 109E (Returns by referendum entities);
  - (b) section 109F (Returns relating to gifts received by referendum entities for referendum expenditure); and
  - (c) section 109G (Returns relating to gifts to referendum entities).
- (2) Division 5:
  - (a) section 109Y (Electoral Commission may obtain information and documents).

## 109Y Report by the Electoral Commission

Section 109Y of the Referendum Act states:

- (1) The Electoral Commission must, as soon as practicable after the voting day for a referendum, prepare and give to the Minister a report of the operation of this Part in relation to that referendum.
- (2) A report under subsection (1) in relation to a referendum must include a list of the names of all persons or entities who, in the opinion of the Electoral Commission, are or may be required to give a return under section 109G in relation to that referendum.
- (3) The Electoral Commission may prepare and give to the Minister, otherwise than under subsection (1), such reports on the operation of this Part as the Electoral Commission thinks appropriate.
- (4) Subject to section 109Z, the Electoral Commission must include in any report referred to in this section particulars of the operation of section 109N since the preparation of the last report referred to in this section that included particulars of the operation of section 109N.
- (5) Section 34C of the *Acts Interpretation Act 1901* does not apply in relation to a report under subsection (1) of this section.

- (6) The Minister must cause a copy of a report given under subsection (1) or (3) to be laid before each House of the Parliament within 15 sitting days of that House after the day on which the Minister receives the report.
- (7) A report referred to in this section need not include particulars of a matter if those particulars have been included in an earlier report referred to in this section.

This report has been prepared and is furnished to the Minister pursuant to section 109Y of the Referendum Act. It reports on the operation of Part VIIIA of the Referendum Act in relation to the 2023 Referendum held on 14 October 2023 (the 2023 referendum). Information required to be provided in accordance with sections 109Y(2) and 109Y(4) is also included in this report.

The relevant key dates for the 2023 referendum in relation to the operation of Part VIIIA are provided at Appendix A.

# Financial disclosure

## Authority

Division 2 of Part VIIIA of the Referendum Act sets out the requirements for financial disclosure. The relevant provisions of the Referendum Act which apply in respect to a referendum are sections 109E, 109F, and 109G. Section 109E and 109G provide for the publication of referendum returns in accordance with section 320 of the *Commonwealth Electoral Act 1918* (Electoral Act).

## Financial disclosure relevant to the 2023 referendum

The amendments to the Referendum Act were to align referendum machinery with contemporary electoral processes in the Electoral Act.

Part VIIIA of the Referendum Act introduced a disclosure scheme for referendums and is summarised below.

### Definition of referendum matter

Referendum matter is defined as matter that is communicated, or intended to be communicated, for the dominant purpose of influencing the way electors vote at a referendum. This aligns with the definition of “electoral matter” in the Electoral Act.

Subsection 3AA(4) provides a rebuttable presumption that the dominant purpose of the communication or intended communication of matter that expressly promotes or opposes a proposed law for the alteration of the Constitution is referendum matter, unless the contrary is proved.

Subsections 3AA(5) and (6) allows for considerations and exceptions, when determining the dominant purpose of referendum matter.

### Definition of referendum expenditure and referendum expenditure period

Referendum expenditure is defined at section 3AAA of the Referendum Act as expenditure incurred for the dominant purpose of creating or communicating referendum matter. Where expenditure is incurred to create or communicate referendum matter, in addition to other purposes, the dominant purpose of the expenditure must be considered to determine whether it is referendum expenditure.

The referendum expenditure period is defined as starting on the day that is 6 months before the writ for a referendum is issued and ends on the voting day for the referendum. For the 2023 referendum, the expenditure period commenced on 11 March 2023 and ended on 14 October 2023.

### Disclosure of referendum expenditure and gifts

Part VIIIA – *Disclosure of referendum expenditure and gifts* – introduced a framework for the disclosure of referendum expenditure and donations and restricting foreign donations.

Section 109B establishes that the Commonwealth, a State or a Territory are not considered referendum entities. Additionally, reference to a gift does not include a gift by the Commonwealth, a State or a Territory.

Section 109D clarifies when referendum expenditure is taken to be incurred, or when a provision of Part VIIIA is taken to be contravened, by an entity that is not a legal person (such as an unincorporated association) for the purposes of the Referendum Act and the *Regulatory Powers (Standard Provisions) Act 2014*.

Subsection 109E requires a person or entity that was a referendum entity at any time during the referendum expenditure period to provide a return disclosing the information about referendum expenditure and donations for that purpose. The return must include details of expenditure, the total number of individuals or organisations who made gifts and the values of any gifts, where the intention of the gift is to incur referendum expenditure, or the gift was accepted with the intention of incurring referendum expenditure or for the dominant purpose of creating or communicating referendum matter.

Subsection 109E(4) allows for a referendum entity to also lodge a referendum donor return, should they donate to another referendum entity, and both returns have the same lodgement date.

Section 109F provides that a referendum entity must provide a return if they receive a gift where the amount of one gift or the total amount of all gifts received from at least one single person during the referendum expenditure period was more than the disclosure threshold. This information must be provided in the return lodged under section 109E.

Section 109G also requires donors who make one or more gifts valued over the disclosure threshold to referendum entities during a referendum period to lodge returns where the donor intended the gift to be used for the dominant purpose of incurring referendum expenditure.

## Disclosure threshold

Section 109C determines the amount or value of the disclosure threshold, being that set out under subsection 287(5) of the Electoral Act.

The disclosure threshold amount was temporarily fixed for the 2023 referendum. This provided referendum entities and donors with certainty about the disclosure threshold that would be applicable from the date of Royal Assent of the Referendum Amendment Act (27 March 2023) until after the following federal election.

The disclosure threshold for the 2023 referendum was \$15,200.

## Restrictions on foreign campaigners and foreign donations

The Referendum Act sets restrictions on foreign campaigners and donations, the object being to secure and promote the actual and perceived integrity of the Australian referendum process by reducing the risk of foreign persons and entities exerting (or being perceived to exert) undue or improper influence in the outcomes of referendums.

Referendum entities are prohibited by section 109J from receiving donations from foreign donors (as defined in the Electoral Act) of at least \$100 during a referendum expenditure period, if:

- the referendum entity knows the donor is a foreign donor; and
- the referendum entity knows that the foreign donor intends the gift to be used to incur referendum expenditure, or for the dominant purpose of creating or communicating referendum matter; or
- the gift is accepted with the intent of using it to incur referendum expenditure, or for the dominant purpose of creating or communicating referendum matter; and
- acceptable action is not taken in relation to the gift within the specified timeframe.

Section 109L establishes restrictions on foreign campaigners, as defined in the Electoral Act, incurring referendum expenditure. Specifically, the section prohibits foreign campaigners:

- incurring amounts of \$1,000 or more of referendum expenditure by or with the authority of the foreign campaigner in a financial year; or
- fundraising amounts of \$1,000 or more for the purpose of referendum expenditure being incurred by or with the authority of the foreign campaigner in a financial year.

## Anti-avoidance provisions

Section 109M supports the operation of the referendum financial disclosure return obligations (109E, 109F, and 109G), the prohibition of foreign donations during the referendum expenditure period (109J) and the prohibition on foreign campaigners incurring referendum expenditure or fundraising for that purpose (109L) by giving the Electoral Commissioner the power to issue a written notice to a person or entity where the Commissioner has reasonable grounds to conclude that person or entity is conducting a scheme for the purpose of avoiding those provisions.

## Operation of the relevant provisions

### Referendum entities

Section 109E provides that if a person or entity ('the relevant person') who is a referendum entity at any time during the referendum period must, within 15 weeks after the voting day in the referendum, provide to the Electoral Commission a return, in an approved form and in accordance with the section, setting out:

- details of the referendum expenditure incurred by or with the authority of the relevant person during the referendum expenditure period; and
- the total value of all gifts covered by subsection 109E(3) that were received by the relevant person during the referendum expenditure period; and
- the total number of persons and entities who made gifts covered by subsection 109E(3) to the relevant person during the referendum expenditure period; and,
- include a statement that the relevant person complied with section 109J during the referendum expenditure period, signed by the members, agents or officers (however described) of the relevant person who have responsibility for ensuring that the relevant person complies with this Part.

Subsection 109F(1) provides that a person or entity (the relevant person) shall provide a return for a referendum expenditure period in accordance with this section, if:

- the relevant person is required to provide a return for the period under section 109E (returns by referendum entities); and
- the relevant person received a gift or gifts covered by subsection 109F(2) during the referendum expenditure period; and
- either:
  - the amount of at least one such gift was more than the disclosure threshold; or
  - the total amount of all gifts received by the relevant person from at least one single person during the referendum expenditure period was more than the disclosure threshold.

A gift is covered by subsection 109F(2) if:

- the relevant person knows that the person or entity who made the gift intends the gift to be used for the purposes of incurring referendum expenditure, or for the dominant purpose of creating or communicating referendum matter; or
- the relevant person accepted the gift intending to use the gift for the purposes of incurring referendum expenditure, or for the dominant purpose of creating or communicating referendum matter.

The relevant person must provide a return to the Electoral Commission for the referendum expenditure period, with the following details:

- the amount of each gift and the date on which the gift was made (for subparagraph 109F(1)(c)(i));
- the total amount of gifts made by each single person and the date on which each of those gifts were made (for subparagraph 109F(1)(c)(ii)).

Paragraph 109F(3)(c) requires that in providing relevant details of unincorporated associations or trust funds, names and addresses of members of the executive committee or names and addresses of the trustees of the trust must be provided.

Table 1 summarises the information required, under Division 2 of Part VIIIA, in referendum entity returns for the 2023 referendum.

**Table 1: Information required to be disclosed in referendum entity returns**

Referendum entity returns		
Relevant subsection	Details	Disclosure return reference
109E(2)	Total amount of referendum expenditure incurred during the referendum expenditure period.	Part 1
109E(2)	Total value of gifts received during the referendum expenditure period.	Part 2a
109E(2)	Total number of persons and entities who made gifts.	Part 2b
109F(3)	Amount of at least one gift which was more than the disclosure threshold; or Total amount of all gifts made by one single person which was more than the disclosure threshold.	Part 2c
109F(3)	The date or dates on which the gift or gifts were made.	Part 2c

## Referendum donors

Section 109G provides that a person or entity that makes a gift or gifts exceeding the disclosure threshold to referendum entities, must provide a return before the end of 15 weeks after voting day in the referendum setting out the required details of the gift or gifts if:

- the donor makes one or more gifts to another person or entity at any time during a referendum expenditure period; and
- the other person or entity is a referendum entity at any time during the referendum expenditure period; and
- the donor intends for the gift or gifts to be used:
  - for the dominant purpose of incurring referendum expenditure; or
  - for the dominant purpose of creating or communicating referendum matter; and
- the total value of the gift or gifts exceeds the disclosure threshold.

Subsection 109G(3) provides that the donor's return must detail the value of the gift or gifts made in the referendum expenditure period to the referendum entity, name of the referendum entity and the date on which the gift or gifts were made.

Table 2 summarises the information required, under Division 2 of Part VIIIA, in referendum donor returns for the 2023 referendum.



**Table 2: Information disclosed in referendum donor returns**

Referendum donor returns	
Subsection 109G(3)	The value of the gift or gifts made in the referendum expenditure period by the person or entity to the referendum entity.
Subsection 109G(3)	The name of the referendum entity to whom the gift or gifts were made.
Subsection 109G(3)	The date or dates on which the gift or gifts were made.

## Disclosure returns for the 2023 Referendum

### Referendum entity returns

Subsection 109E of the Referendum Act requires referendum entity returns to be lodged within 15 weeks after polling day. For the 2023 referendum, this date was 29 January 2024.

Table 3 lists the number of referendum entity and referendum donor disclosure returns lodged for the 2023 referendum as at 31 October 2024.

**Table 3: Referendum entity and referendum donor returns**

Disclosure returns	Number
Referendum entity returns	89
Referendum donor returns*	228
<b>Total received as at 31 October 2024</b>	<b>317</b>

\*including 9 referendum entities

Table 4 provides a summary of data reported in referendum entity returns for the 2023 referendum.

**Table 4: Summary of donors and donations as disclosed by referendum entities**

Referendum entity returns	
<b>Referendum expenditure</b>	
Total value of referendum expenditure reported (Part 1a)	\$92,076,234
<b>Donations</b>	
Total value of donations reported (Part 2a)	\$79,470,100
Total number of donations (Part 2b)	82,372
Number of individually detailed donations (Part 2c)	251
Percentage of number of donations individually detailed	0.30%
Total value of individually detailed donations (Part 2c)	\$62,759,624
Percentage of value of donations individually detailed	78.97%
<b>NIL Donations reported</b>	
Number of entities that reported no donations received	35
Percentage of all entities that reported no donations received	39.33%

## Referendum donor returns

Subsection 109Y(2) provides that a report under subsection 109Y(1) must include a list of the names of all persons or entities who, in the opinion of the Electoral Commission, are or may be required to furnish a return under subsections 109G or in relation to that referendum. There were 228 referendum donor returns furnished pursuant to subsection 109G(1) in relation to the 2023 referendum.

Subsection 109G(2) requires that returns provided under subsection 109G(3) must be provided to the Electoral Commission in an approved form before the end of 15 weeks after the voting day for the referendum.

In accordance with subsection 109Y(2) of the Referendum Act, Appendix B provides a list of persons (and organisations) required to furnish referendum disclosure returns under subsection 109G(1) of the Referendum Act, for the 2023 referendum.

Table 5 provides a summary of Appendix B.

**Table 5: Summary of referendum donor disclosure returns**

Referendum donor return types	Number
Number of organisation referendum donor returns lodged*	147
Number of individual referendum donor returns lodged	81
<b>Total value of donations made to referendum entities disclosed</b>	<b>\$62,898,453</b>

\*including 9 referendum entities

Table 6 provides a summary of donations to referendum entities as reported in returns lodged by referendum donors for the 2023 Referendum in accordance with section 109G of the Referendum Act.

**Table 6: Summary of donations to referendum entities**

Donation amount	Number and percentage of donations		Value and percentage of donations	
	#	%	\$	%
Less than \$15,200*	198	37	1,294,896	2
\$15,200 or more	339	63	61,603,557	98
<b>Total</b>	<b>537</b>	<b>100%</b>	<b>\$62,898,453</b>	<b>100%</b>

\*if details were provided in a referendum entity return

## Publication

Item 6 of the table at subsection 320(1) of the Electoral Act requires the Electoral Commission to publish referendum returns on the Transparency Register before the end of 24 weeks after the voting day for the referendum. The due date for returns to be published was Saturday, 30 March 2024. However, subsection 36(2) of the *Acts Interpretation Act 1901*, provides for the calculation of the date when the due date falls on a Saturday, Sunday or holiday.

Subsection 36(2) states that if:

- (a) an Act requires or allows a thing to be done; and
- (b) the last day for doing the thing is a Saturday, a Sunday or a holiday; then the thing may be done on the next day that is not a Saturday, a Sunday or a holiday.

**Example:** *If a person has until 31 March to make an application and 31 March is a Saturday, the application may be made on Monday 2 April.*

The date for returns to be published was subject to the above provisions, and therefore the date for publication was 2 April 2024 (Monday 1 April 2024 being a public holiday, Easter Monday).



# Reviews

Subsection 109Y(4) of the Referendum Act requires the AEC to include particulars of the operation of section 109N in this report. Section 109N provides as follows:

- (2) The Electoral Commissioner may, by written notice given to the person, require the person:
  - (a) to give to the Commissioner, within the period and in the manner and form specified in the notice, any such information; or
  - (b) to produce to the Commissioner, within the period and in the manner specified in the notice, any such documents.

*Matters to which regard must be had before giving notice*

- (3) Before giving a person a notice under subsection (2), the Electoral Commissioner must have regard to the costs, in complying with any requirement in the notice, that would be likely to be incurred by the person.

A report provided pursuant to subsection 109Y(4) must comply with section 109Z, which provides that particulars of any information given in evidence or contained in documents or other things produced in compliance with a notice served on a prescribed person or an officer of a prescribed person under section 109N must not be reproduced (except in the circumstances mentioned).

The purpose of reviewing documents and evidence produced in response to the notices issued under section 109N is to determine whether the person lodging the referendum return has complied with their obligations under Part VIIIA of the Referendum Act.

Notices under section 109N are issued to the person with the responsibility to lodge the referendum return.

## **Compliance reviews pursuant to section 109N**

The Referendum Act allows the AEC to undertake a program of compliance reviews that examine a sample of referendum disclosure returns lodged with the AEC, as well as an investigation program.

Similar to the compliance and enforcement program for financial disclosure under the Electoral Act, these reviews and investigations are initiated when a formal notice is issued by the AEC.

There is a legal obligation to comply with a notice issued under section 109N of the Referendum Act.

The AEC's referendum compliance review program is underway at the date of this report. Referendum compliance review reports will be published on the AEC's website on completion.

Outcomes of investigations underway at the date of this report will also be published on the AEC's website on completion.



# Enforcement action

The Referendum Act provides the AEC with powers to investigate non-compliance and, where necessary, take appropriate enforcement action. Types of non-compliance with Part VIII A include failing to submit referendum disclosure returns, and failure to keep records.

The AEC may take such action it considers necessary and appropriate to deal with non-compliance. The AEC will select the most appropriate enforcement action based on a number of considerations including the nature and seriousness of the breach, frequency and mitigating factors.

Where there is scope for an individual or entity to rectify and address the non-compliance, the AEC will provide the individual or entity a reasonable opportunity to do this. However, for more serious breaches, such as intentional or repeated non-compliance, the AEC may consider other enforcement mechanisms in the Electoral Act including obtaining an enforceable undertaking or seeking the imposition of a civil penalty or initiating criminal proceedings.

No enforcement action has been taken by the AEC as at the date of this report in relation to compliance with the provisions of Part VIII A.





# Appendix A – Key 2023 referendum dates

The referendum was held on 14 October 2023. Key dates for this referendum are detailed below.

Date	Details
Monday 11 March 2023	Referendum expenditure period begins ( <i>6 months prior to issue of writ</i> )
Monday 11 September 2023	Issue of the Writ
Saturday 14 October 2023	Voting Day Referendum expenditure period ends
Monday 6 November 2023	Writ returned
Monday 29 January 2024	Referendum returns due – for both referendum entities and donors ( <i>15 weeks after polling day</i> )
Tuesday 2 April 2024	Public Inspection of referendum disclosure returns ( <i>24 weeks after polling day*</i> )

*\*In accordance with subsection 36(2) of the Acts Interpretation Act 1901.*



# Appendix B – Referendum donor disclosure returns

Persons required to furnish referendum disclosure returns under subsection 109G(1) of the Referendum Act, for the 2023 referendum.

Donor Name	Return Status
Aarnja Limited	Received
Abercrombie, Andrew	Received
Ainsworth, Anne	Received
Ainsworth, Stephen	Received
Aldridge, Barry	Received
Allen, Aidan	Received
Allen, Roger	Received
ANZ Banking Group Limited	Received
Arts Projects Australia	Received
Australian Communities Foundation Limited	Received
Australian Education Union – Federal*	Received
Australian Labor Party (ALP)*	Received
Australian Philanthropic Services Foundation	Received
Australian Unity Group Services Pty Ltd	Received
Australians for Indigenous Constitutional Recognition*	Received
Aylward, Christopher	Received
B B & A Miller Foundation	Received
BAIN INTERNATIONAL INC.	Received
Balnaves Foundation PTY LTD ATF The Balnaves Foundation	Received
Bank Australia Limited	Received
Barlow Foundation Pty Ltd ATF Barlow Foundation	Received
Bayer Australia Ltd	Received
Besen Family Foundation	Received
Beverley Jackson Foundation	Received
BGL Corporate Solutions Pty Ltd	Received
BHP Group Limited	Received
Blackmore, Marcus	Received

<b>Donor Name</b>	<b>Return Status</b>
Boomerang Associates Pty Limited ATF The Tony Foundation	Received
BP Australia Pty Ltd	Received
Brazil Farming Pty Ltd	Received
BridgeLane Foundation Pty Limited ATF BridgeLane Foundation	Received
Brown, David	Received
Byron, Georgina	Received
CAGES Foundation	Received
Callida Indigenous Consulting Pty Ltd	Received
Campbell, Alison	Received
Campbell, Roderick	Received
Campbell-Pretty, Krystyna	Received
Canva Pty Ltd	Received
Chalk, Lynnly	Received
Chandler, Katrina	Received
Chaney, Michael	Received
Church, John	Received
Climate 200 Pty Limited	Received
Cochrane, Therese	Received
Commonwealth Bank of Australia	Received
Community Impact Foundation	Received
Coogee Chemicals Pty Ltd	Received
Country Liberal Party of the Northern Territory	Received
Cruden Cottage Investments	Received
Currabulla Pty Ltd	Received
D'Arcy-Irvine, Monique	Received
Darling AO, Ian	Received
Denali Advisors atf Denali Foundation	Received
Dusseldorp Forum	Received
Eglinton Bros Pty Ltd	Received
Egremni Pty Ltd	Received
Eisen Family Private Fund	Received
Fairfax, Nicholas	Received

Donor Name	Return Status
Featherstone, Johanna	Received
Fenwick, Rodney	Received
Fenwick, Simon	Received
Ferris Family Foundation	Received
First Australians Capital Ltd	Received
Fraser, Andrew	Received
Fujitsu Australia Limited	Received
Gardell Investments II Pty Limited	Received
Gerstle, Penny & Gary	Received
Gilbert + Tobin	Received
Gilbert, Daniel	Received
Gillespie, Roger	Received
Givia Pty Ltd ATF Yajilarra Trust	Received
Gold, Peter	Received
Grammer, Spencer	Received
Gum Tree Foundation Pty Ltd	Received
HADLEY HOLDINGS PTY LTD	Received
Hall, Peter	Received
Handbury Family Foundation	Received
Hansen Little Foundation	Received
Harbig Properties Pty Ltd	Received
Harris, David	Received
Heaps Normal Pty Ltd	Received
Hughes, John	Received
Hull, Gabrielle	Received
Hull, John	Received
Innovation Capital Associates Pty Ltd	Received
Jaramas Foundation	Received
JCDecaux Australia Trading Pty Ltd	Received
JMR Management Consultancy Services Pty Ltd	Received
John and Myriam Wylie Foundation	Received
Just World Investments Pty Ltd	Received

<b>Donor Name</b>	<b>Return Status</b>
Kantor AO, Julie	Received
Kantor, Michael	Received
Karge, Roger	Received
Karreman Quarries Pty Ltd ATF Karreman Quarries Trust	Received
Keldoulis, Robert James	Received
Kloppers, Carin	Received
Kloppers, Marius	Received
Koshland, Ellen	Received
Lamberth, John	Received
Landon-Smith, Ian	Received
Lendlease (Australia) PTY Limited	Received
Lendlease IMT (LLITST ST) Pty Ltd	Received
Lord Mayors Charitable Foundation	Received
Loton, Carolyn	Received
LUSH AUSTRALASIA RETAIL PTY LIMITED	Received
Lynch, John	Received
Macdoch Foundation Limited	Received
Macfie, Bryant	Received
MacKenzie Family Foundation	Received
MacLachlan, Hugh	Received
Maher, Simon	Received
Maurice Blackburn Lawyers	Received
McCarthy, Wendy	Received
McCloy, Jeffrey	Received
McKenna, Colin	Received
McKeown, Robyn	Received
Mecca Brands Pty Ltd	Received
Milgrom, Naomi	Received
Miller, Ian	Received
Mills, Julie	Received
Mobbs, Phillip	Received
Morris Family Foundation	Received

Donor Name	Return Status
Morris, Karl	Received
NAB FOUNDATION	Received
Nathan, Peter	Received
Nedigi Pty Ltd	Received
Nelson Meers Foundation	Received
NIB Health Funds	Received
Northern Star Resources Limited	Received
Norton Rose Fulbright	Received
O'Connor, John	Received
Oh, Sophie	Received
Oranges & Sardines Foundation	Received
Orford, David	Received
Origin Energy Ltd	Received
Oxfam Australia*	Received
Parkin, Dean	Received
Pashar Pty Ltd atf The P & S Bassat Foundation	Received
Paslibdan Pty Ltd	Received
Pater Pty Ltd	Received
Paul Ramsay Foundation Limited*	Received
Pefkoulia Pty Ltd	Received
Penfold, Stephen	Received
Perpetual Limited	Received
Pesca Aviation Pty Ltd	Received
Petre Foundation Pty Ltd As Trustee For Petre Foundation	Received
Petty, Grant	Received
PG Consolidated PL as Trustee for PG Trust	Received
Piobaireachd Pty Ltd	Received
Pitcher AM, Ronald	Received
Porto Katsiki Pty Ltd	Received
PricewaterhouseCoopers	Received
Punch, Justin	Received
Qantas Airways Limited*	Received

<b>Donor Name</b>	<b>Return Status</b>
QMS Media Pty Limited	Received
Quinn, Michael	Received
Red Rocketship Foundation	Received
Reed Foundation	Received
Reef Shark Foundation	Received
Reichstein Foundation	Received
Riley Street Car Park Pty Ltd	Received
Rio Tinto Services Limited	Received
Robson, Robert	Received
SANOFI-AVENTIS AUSTRALIA PTY LTD	Received
Sentinel Property Group Pty Ltd	Received
Shark Island Foundation	Received
Shop, Distributive & Allied Employees' Association – National	Received
Siddle Family Foundation	Received
Siddle, Charlotte	Received
Silver River Investment Holdings ATF Fenwick Family Trust	Received
Simpson, Andrew	Received
Sirius Nominees Pty Ltd	Received
Sixmilebridge Pty Limited	Received
Smith, Robert	Received
Sony Music Entertainment Australia Pty Ltd	Received
Soranson, Samantha	Received
South32 Group Operations Pty Ltd	Received
Stockland	Received
STRANG INTERNATIONAL PTY LTD	Received
Telstra Corporation	Received
The Anna Josephson Foundation Pty Ltd	Received
The Aranday Foundation	Received
The Australia Institute*	Received
The B Macfie Family Pty Ltd	Received
The Council of the City of Sydney*	Received
The Felton Bequest's Committee	Received



Donor Name	Return Status
The Fred Hollows Foundation*	Received
The Harwood Foundation	Received
The Lionel & Yvonne Spencer Trust	Received
The McKinnon Family Foundation	Received
The McLean Foundation	Received
The Next Generation Foundation	Received
The Pratt Foundation	Received
The Ross Trust	Received
The Ryan Family Foundation	Received
The Scully Fund	Received
The Snow Foundation	Received
The Trustee for The Intrepid Foundation	Received
The Trustee for the MaiTri Foundation	Received
The Trustee for The Maple-Brown Family Foundation	Received
The Trustee for the Pinshaw Family Foundation	Received
The Trustee for the Sky Foundation	Received
The Union Education Foundation	Received
The Very Good Foundation	Received
The Wood Foundation	Received
The Wyatt Benevolent Institution Inc	Received
Transition Level Investments Pty Ltd	Received
Tripple Ventures Pty Ltd ATF Tripple Ventures Unit Trust	Received
Trusay Pty Ltd	Received
Turnbull, Malcolm	Received
Unity Bank Limited	Received
Utopian Fund	Received
Vial, Peter	Received
Virgin Australia Airlines Pty Ltd	Received
Warriner, Kenneth	Received
Waters, Peter Francis	Received
Weir, Deanne	Received
WeirAnderson Foundation	Received
Wenkart, Thomas	Received

Donor Name	Return Status
Wesfarmers Limited	Received
Westpac Group	Received
Wheeler, Michael	Received
Whiteley, Wendy	Received
Willimbury Pty Limited	Received
Woodside Energy	Received
Woolworths Group Limited	Received
Yandal Investments Pty Ltd	Received

*\*Donor is also a Referendum Entity*

# Appendix C – Referendum entity disclosure returns

Persons required to furnish referendum disclosure returns under subsection 109E(2) of the Referendum Act, for the 2023 referendum.

Entity Name	Return Status
Advance Aus Ltd	Received
Allegra May Spender	Received
ANTAR	Received
Arnold Bloch Leibler	Received
Australian Council of Trade Union	Received
Australian Education Union – Federal	Received
Australian Labor Party – South Australian Branch	Received
Australian Labor Party (ALP)	Received
Australian Labor Party (Northern Territory) Branch	Received
Australian Labor Party (NSW Branch)	Received
Australian Labor Party (State of Queensland)	Received
Australian Labor Party (Victorian Branch)	Received
Australian Labor Party (Western Australian Branch)	Received
Australian Municipal, Administrative, Clerical and Services Union, New South Wales and ACT (Services) Branch	Received
Australian Municipal, Administrative, Clerical and Services Union, Queensland Together Branch	Received
Australian Nursing & Midwifery Federation	Received
Australian Rail Tram and Bus Industry Union NSW Branch	Received
Australians for Indigenous Constitutional Recognition Ltd	Received
Australians for Unity Ltd	Received
Bradfield for Yes	Received
Central Land Council	Received
Christians for Justice Ltd	Received
Climate Action Network Australia	Received
Communications Electrical Electronic Energy Information Postal Plumbing and Allied Services Union of Australia	Received
Communities For Yes Ltd.	Received

Entity Name	Return Status
Community and Public Sector Union PSU Group	Received
Constitutional Equality	Received
Construction, Forestry, Maritime, Mining and Energy Union	Received
Curtin Independent Pty Ltd	Received
David Pocock	Received
Directors for the Voice	Received
Djirra	Received
Dr Monique Ryan MP	Received
Dungala Kaiela Foundation	Received
Empowered Communities	Received
FEDERAL NATIONAL PARTY OF AUSTRALIA	Received
Federation University Australia	Received
GetUp Limited	Received
Goodstart Early Learning Ltd	Received
Griffith University	Received
Grow Hope Foundation Ltd	Received
Health Services Union – National Office	Received
It's Not a Race Ltd	Received
Jabree Ltd	Received
Kimberley Land Council Aboriginal Corporation	Received
Kooyong Independent Ltd	Received
Kylea Tink Independent Limited	Received
Liberal National Party of Queensland	Received
Liberal Party of Australia	Received
Liberal Party of Australia (WA Division) Inc	Received
Liberal Party of Australia Tasmanian Division	Received
Mabuygiw Garkaziw Kupay Torres Strait Islander Corporation	Received
Mineralogy Pty Ltd	Received
Mornington Peninsula Yes Group	Received
New South Wales Nurses and Midwives' Association	Received
Northern Land Council	Received
NSW Reconciliation Council Incorporated, trading as Reconciliation NSW	Received

Entity Name	Return Status
Oxfam Australia	Received
Paul Ramsay Foundation Limited	Received
Public Interest Advocacy Centre	Received
Qantas Airways Limited	Received
Queensland Council of Unions	Received
Queensland Nurses and Midwives' Union	Received
Queensland Teachers' Union of Employees	Received
Reconciliation Australia Ltd	Received
Reconciliation South Australia Incorporated	Received
Reconciliation Victoria Inc	Received
Reconciliation WA Inc	Received
Rugby Australia Ltd	Received
South Australian Council of Social Service (SACOSS)	Received
STAND UP: JEWISH COMMITMENT TO A BETTER WORLD LTD	Received
The Australia Institute Ltd	Received
The Council of the City of Sydney	Received
The Fred Hollows Foundation	Received
The Liberal Party of Australia (SA Division)	Received
The Liberal Party of Australia, NSW Division	Received
The Sunrise Project Australia Ltd	Received
The Trustee for The Dugdale Trust for Women and Girls	Received
The Voice No Case Committee	Received
Unions NSW	Received
United Workers Union	Received
Uniting NSW.ACT	Received
University of New South Wales	Received
Uphold & Recognise Limited	Received
Victorian Trades Hall Council	Received
Waverley Council	Received
Woollahra Municipal Council	Received
Yamatji Marpa Aboriginal Corporation	Received
Zali Steggall MP	Received

